

Interpretation Statement

Tax Residence

20 September 2016



Inland Revenue
Te Tari Taake

Public Rulings Unit
Office of the Chief Tax Counsel

INTERPRETATION STATEMENT: IS 16/03

TAX RESIDENCE

All legislative references are to the Income Tax Act 2007 unless otherwise stated. Relevant legislative provisions are reproduced in the Appendix to this statement.

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Introduction

Overview

1. This Interpretation Statement explains the residence rules in the Income Tax Act 2007.
2. The analysis in this Interpretation Statement is in three parts. The first part (from [17]) deals with the rules governing the residence of natural persons (individuals), and discusses the relationship between those rules and the **residence articles contained in New Zealand's double taxation agreements (DTAs)**. It also discusses the transitional resident rules. The second part (from [290]) explains the residence rules for companies. It also explains the consequences of a company being a dual resident, and briefly discusses the relationship of the company residence rules to the controlled foreign company (CFC) regime. The final part (from [414]) of this Interpretation Statement deals with residence and the taxation regime for trusts.
3. This Interpretation Statement updates and replaces IS 14/01 – Tax Residence (*Tax Information Bulletin* Vol 26, No 3, April 2014).
4. The following items should not be relied on to the extent that they are inconsistent with this Interpretation Statement:
 - **“Temporary exemption from tax on foreign income for new migrants and certain returning New Zealanders”** *Tax Information Bulletin* Vol 18, No 5 (June 2006) (that item's inconsistency with this Interpretation Statement is noted at [214]); and
 - **“Temporary exemption for transitional residents”** *Tax Information Bulletin* Vol 19, No 3 (April 2007) (that item's inconsistency with this Interpretation Statement is noted at [215]).

Relevance of residence

5. The concept of residence is a central feature of the Act and the Goods and Services Tax Act 1985 (the GSTA 1985).
6. Under the Act, residence is relevant for determining whether a person is assessable for tax on worldwide income or only on New Zealand-sourced income. New Zealand residents are assessable on worldwide income (other than exempt income and excluded income), and non-residents are assessable only on New Zealand-sourced income (other than exempt income and excluded income) (s BD 1(5)). New Zealand residents may be entitled to a credit for foreign income tax paid on foreign-sourced income (s LJ 2).
7. Tax residence is relevant to the rules for the taxation of interests in foreign superannuation schemes. From 1 April 2014, lump sum withdrawals or transfers from foreign superannuation schemes will generally be taxed on an amount that approximates the gains made during the period the person is a New Zealand resident under either one of two new methods – **the “schedule” method or the “formula” method**. Both of these methods require the person to determine the **length of their “assessable period” (CF 3(8))**. The duration of a person's tax residence **is relevant to determining the length of the “assessable period”**.
8. In addition to this, there is an exemption period for lump sum foreign superannuation withdrawals or transfers for people who acquired the interest in the scheme when they were non-resident¹ (see ss CW 28B and CF 3). The exemption period runs until the end of the 48th month after the month in which

¹ Provided they have not had such an exemption period before acquiring the interest.

the person satisfied the residence requirements in the Act – similar to the temporary exemption for transitional residents² – (see s CF 3(6)). Unlike the transitional resident rules there is no minimum period of non-residence required to qualify for the exemption period.

9. From 1 April 2014 the foreign investment fund (FIF) rules generally no longer apply to interests in foreign superannuation schemes. However, one of the situations where the FIF rules will continue to apply is where a person acquires an interest in the foreign superannuation scheme while they are a New Zealand resident (see the definition of “FIF superannuation interest” in s YA 1).
 10. **Tax residence is also relevant to a person’s eligibility for working for families tax credits under the family scheme.** However, there are further additional residence requirements that either the principal caregiver or the dependent child must meet **for the purposes of the family scheme. These relate to: being “New Zealand resident” as defined in s MA 8** (which means ordinarily and lawfully resident, other than only because of holding a temporary entry class visa), presence in New Zealand, and the transitional residence status of the principal caregiver and their spouse/partner (ss MC 5 and MD 7).
 11. Under the GSTA 1985, residence is relevant for determining the place of supply of goods and services. Supplies by residents are deemed to be made in New Zealand, and supplies by non-residents are generally deemed to be made outside New Zealand (s 8(2) of the GSTA 1985). **It is noted that the term “resident” in the GSTA 1985 means resident as determined in accordance with ss YD 1 and YD 2 (excluding s YD 2(2)) of the Act. However the definition of “resident” in the GSTA 1985³ also provides that:**
 - a person is deemed to be resident in New Zealand to the extent that they carry on a taxable activity or any other activity here while having any fixed or permanent place in New Zealand relating to that activity; and
 - a person who is an unincorporated body (which includes a partnership, a joint venture, and the trustee of a trust) is deemed to be resident in New Zealand if the body has its centre of administrative management here.
- It is also noted that supplies by non-residents may be treated as being supplied in New Zealand under s 8(3), (4) and (4B) of the GSTA 1985.
12. Residence under the Act may also be relevant for the purposes of the Student Loan Scheme Act 2011 (the SLSA 2011). Borrowers who are not physically in New Zealand may, in some circumstances, be treated as being physically in New Zealand. Some of the circumstances in which a borrower may be treated as being physically in New Zealand are subject to the condition that the borrower is tax resident in New Zealand (for example in the case of an unplanned absence from New Zealand, or unexpected delay in returning to New Zealand). Being physically in New Zealand, or treated as such, is relevant to whether a borrower is **“New Zealand-based”⁴** for the purposes of the SLSA 2011. Whether a borrower is New Zealand-based determines if their loan is interest-free, and also determines the repayment obligations that will apply to them.
 13. In addition, tax residence may be relevant to a New Zealand-based borrower’s filing requirements under the SLSA 2011.

² Discussed from [206].

³ It is noted that if enacted the Taxation (Annual Rates, Employee Allowances, and Remedial Matters) Bill 2013, introduced on 22 November 2013, will amend the definition of “resident” in the GSTA 1985. The proposed amendment would result in the back-dating rules in s YD 1(4) and (6) being ignored in determining the residence or non-residence of natural persons for GST purposes.

⁴ Defined in s 4(1) of the SLSA 2011.

Examples

14. Throughout this Interpretation Statement, examples are given to illustrate points made. These examples are merely illustrative; they obviously do not cover the infinite number of factual scenarios that may arise. The relevant legislative provisions must be considered and applied to each case on its particular facts. That is, conclusions should not be drawn by determining whether the facts of a particular case may be analogous with a particular example, but rather on the basis of applying the correct tests established by the law. **There are no “bright-line” tests, and different results** in different examples should not be construed as indicating that there are. The examples deal with discrete residence tests, as identified by the headings under which they appear. They do not consider other tests – for example the permanent place of abode examples do not consider the day-count rules, any potential DTA implications, or the application of the transitional resident rules.

Legislation

15. “New Zealand resident” is defined in s YA 1 of the Act, which states:

YA 1 Definitions

In this Act, unless the context requires otherwise,—

...

New Zealand resident—

- (a) means a person resident in New Zealand under—
- (i) section EY 49 (Non-resident life insurer becoming resident):
 - (ii) sections YD 1 to YD 3 (which relate to residence):
- (b) is defined in section MA 8 (Some definitions for family scheme) for the purposes of subparts MA to MF and MZ (which relate to tax credits for families)
16. Section YD 1 deals with the residence of natural persons (individuals) – discussed from [17]. Section YD 2 deals with the residence of companies – discussed from [290].

Analysis

Part 1: Residence of natural persons (individuals)

Overview

17. An individual is a New Zealand resident if they are personally present in New Zealand for more than 183 days in total in a 12-month period (s YD 1(3)) (**“the 183-day rule”**). The person will then be treated as resident from the first of those 183 days (s YD 1(4)). A person is also resident if they have a permanent place of abode in New Zealand, even if they also have a permanent place of abode elsewhere (s YD 1(2)).
18. A person who is resident by virtue **only** of the 183 day rule will stop being a New Zealand resident if they are personally absent from New Zealand for more than 325 days in total in a 12-month period (s YD 1(5)) (**“the 325-day rule”**). The person will then be treated as not resident from the first of those 325 days (s YD 1(6)).
19. However the permanent place of abode test is the overriding residence rule for individuals. This means that a person who is absent from New Zealand for more than 325 days in a 12-month period will remain a New Zealand resident if they continue to have a permanent place of abode in New Zealand. Equally, a person who is present in New Zealand for less than 183 days in a 12-month period is still a New Zealand resident if they have a permanent place of abode in New Zealand.

A person who is absent for more than 325 days in a 12-month period, but who has a permanent place of abode in New Zealand at any time during that period, cannot cease to be resident any earlier than the day they lose their permanent place of abode in New Zealand.

20. The permanent place of abode test is most relevant to people leaving New Zealand. People moving to New Zealand will typically be resident under the 183-day rule and will not need to consider the permanent place of abode test. However in situations where someone moves between New Zealand and another country or countries, New Zealand residence could be triggered under either test. Also, someone moving to New Zealand could potentially establish a permanent place of abode prior to the first day of their presence under the 183-day rule.
21. In applying the 183-day and 325-day rules, a person present in New Zealand for part of a day is treated as present in New Zealand for the whole day and not absent for any part of the day (s YD 1(8)). For example, if someone arrived in New Zealand at 3pm on 28 July, that day would be counted as a full day of presence. Presence in New Zealand embassies or New Zealand consulate offices overseas is not presence in New Zealand.
22. A person who is personally absent from New Zealand in the service of the New Zealand Government is treated as a New Zealand resident during that time (s YD 1(7)). See further from [184].
23. A person who is employed under the recognised seasonal employment scheme will be treated as non-resident even if they satisfy the 183-day rule, provided they do not have a permanent place of abode here (s YD 1(11)). See further from [152].
24. The discussion of the residence rules for individuals is structured as follows:

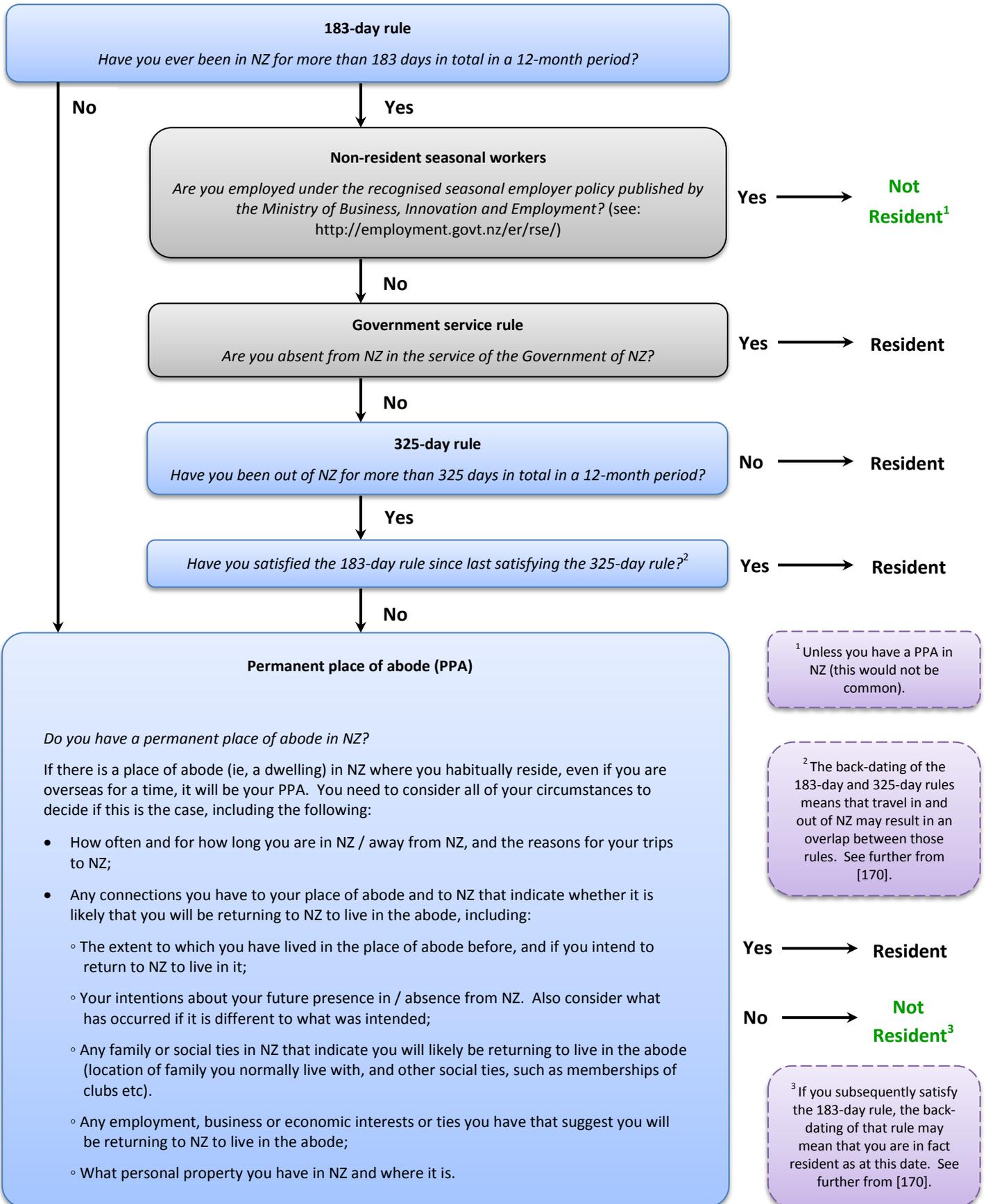
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Flowchart – How to establish if an individual is tax resident in New Zealand

25. The following flowchart sets out the matters to be considered in establishing if an individual is tax resident in New Zealand, and shows the interrelationship between the various residence tests for individuals.

26. It should be noted that if someone is tax resident in New Zealand and also in a country with which New Zealand has a DTA, the DTA will determine what taxing rights each country has. See further from [228].
27. It should also be noted that new migrants or returning New Zealanders may be eligible to be transitional residents, and entitled to tax exemptions for certain foreign-sourced income. See further from [206].

How to establish if an individual is tax resident in New Zealand



Permanent place of abode

28. As noted at [19], the permanent place of abode test is the overriding residence rule for individuals. If a person has a permanent place of abode in New Zealand they will be a New Zealand resident irrespective of the day-count rules. The permanent place of abode test primarily needs to be considered in relation to people leaving New Zealand, though it may also be relevant in other contexts.

Meaning of "permanent place of abode"

29. Section YD 1(2) states:

YD 1 Residence of natural persons

...

Permanent place of abode in New Zealand

- (2) Despite anything else in this section, a person is a New Zealand resident if they have a permanent place of abode in New Zealand, even if they also have a permanent place of abode elsewhere.

30. The term "permanent place of abode" is not defined in the Act. It has been described by the Court of Appeal as meaning **a place where a taxpayer habitually resides from time to time even if they spend periods of time overseas** (*CIR v Diamond* [2015] NZCA 613). In addition to the *Diamond* case, the permanent place of abode test has been considered in different factual contexts in a number of Taxation Review Authority cases.
31. A person must have a place of abode (ie, a dwelling) in New Zealand to have a permanent place of abode here. This is because, as pointed out by the Court of Appeal in *Diamond*, "abode" means a "habitual residence, house or home or place in which the person stays, remains or dwells". But simply having a dwelling is not sufficient. The dwelling must be the person's permanent place of abode.
32. Deciding if someone habitually resides at a dwelling here such that it is a permanent place of abode for them requires an overall assessment of the person's circumstances and the nature and quality of the use the person habitually makes of the place of abode. It is not just the situation during the person's absence from New Zealand that is relevant. The situation before and after periods of absence from New Zealand should be considered in assessing how close the person's connection with their place of abode is (*Diamond* and *Case Q55* (1993) 15 NZTC 5,313).
33. The permanent place of abode test will usually be considered where someone who has habitually resided at a dwelling in New Zealand has left New Zealand for a time. In that situation, the question is whether they can be regarded as continuing to habitually reside at their place of abode in New Zealand, despite a period or periods of absence, such that it can still be considered to be a permanent place of abode for them. The factors discussed below will help determine that.
34. **It does not matter how strong a person's ties to New Zealand are if those ties do not indicate that the particular dwelling in question is the person's permanent place of abode.** For example, if a person has strong connections to New Zealand, but the only dwelling they have here is a property that they have never lived in and never intend to live in, that property could not be their permanent place of abode. They clearly could not be regarded as habitually residing there.
35. A place of abode does not need to be vacant or able to be occupied immediately by a person to be a permanent place of abode for them. Often someone who is temporarily overseas will lease their property to a third party, or enable someone else to use it during their absence. **A place of abode can be a person's permanent**

place of abode even if it is rented to, or otherwise used by, someone else while the person is overseas. If the person habitually resides in the property, despite being absent from New Zealand for a time, the property can still be their permanent place of abode, irrespective of whether the property is occupied by someone else for limited periods of time. See, for example, *Case Q55*, *Case F138* (1984) 6 NZTC 60,237, *Case J98* (1987) 9 NZTC 1,555 and *Case J41* (1987) 9 NZTC 1,240.

36. Permanent means the opposite of temporary, and the Court of Appeal observed in *Diamond* that something is permanent when it is “continuing or designed to continue indefinitely without change”. However, it is clear from the New Zealand case law that the person does not need to intend to live somewhere for the rest of their life for it to be their permanent place of abode (*Case H97* (1986) 8 NZTC 664, *Case J98*, *Case Q55*).
37. It should be noted that a person can be resident in New Zealand under the permanent place of abode test even if they also have a permanent place of abode outside New Zealand. The focus is not on determining which place the person has the strongest connections to, but on whether their place of abode here is a permanent place of abode.
38. In determining whether a person habitually resides at a place of abode in New Zealand such that it is a permanent place of abode for them, it is necessary to consider:
- the continuity and duration of the person’s presence in New Zealand; and
 - the durability of the person’s association with the place of abode and how close their connection with it is.

(*Diamond*, *FCT v Applegate* 79 ATC 4307 (FCAFC), *Case H97*, *Case J98*, *Case Q55*).

39. The above is consistent with the Court of Appeal’s summary in *Diamond* of the main factors that may help in determining if someone has a permanent place of abode in New Zealand, and the things to bear in mind as part of that enquiry. In this regard, the court said at [59]:

The following (non-exhaustive) factors may inform the inquiry:

- (a) **The continuity or otherwise of the taxpayer’s presence in New Zealand and in the dwelling;**
 - (b) The duration of that presence;
 - (c) **The durability of the taxpayer’s association with the particular place;**
 - (d) The closeness or otherwise of the taxpayer’s connection with the dwelling — the situation before and after a period or periods of absence from New Zealand should be considered.
 - (e) The requirement for permanency is to distinguish merely transient or temporary places of abode. Permanency refers to the continuing availability of a place on an indefinite (but not necessarily everlasting) basis.
 - (f) The existence of another permanent place of abode outside New Zealand does not preclude a finding that the taxpayer has a permanent place of abode in New Zealand.
40. Paragraphs (a) to (d) in the court’s list of factors are the factors that have long been considered relevant to determining if someone has a permanent place of abode – continuity and duration of the person’s presence, and durability of association with the place of abode (see, for example, *Applegate*, *Case H97*, *Case J98*, *Case Q55*). The observations at paras (e) and (f) are things to bear in mind as part of the enquiry as to whether someone has a permanent place of abode in

New Zealand, and are also consistent with the earlier cases that have considered the permanent place of abode test.

When will a place of abode be a person's permanent place of abode?

41. **In most cases it will be a simple matter to establish whether a person's place of abode in New Zealand is a permanent place of abode.** Assume, for example, that a person who normally lives in New Zealand, who owns and occupies a house here and who has employment ties here, is absent for a fixed period of, say, 12 months. This person has an enduring relationship with their New Zealand place of abode, and it is the place where they usually live. That place of abode is their permanent place of abode – they habitually reside there even though they are away from New Zealand for a time.
42. More difficult cases will arise where the person has been absent from New Zealand for a substantial period, or where the person is here intermittently. Where the answer is not clear, all relevant factors must be weighed carefully. As noted above, this will involve considering the continuity and duration of the **person's presence in New Zealand, and the durability of the person's association** with the place of abode and how close their connection with it is.
43. Paragraphs [59] – [84] discuss the relevant factors to consider in assessing the **continuity and duration of the person's presence** in New Zealand and the **durability of the person's association with the place of abode and how close their connection with it is.** It is important to understand that those factors are not of equal weight, and the significance that each of them has will depend on the **person's particular circumstances.** The question is whether, having regard to the overall picture, there is a place of abode in New Zealand in which the person habitually resides, such that it can be regarded as a permanent place of abode for them.
44. **A person's connections to the location in New Zealand where their place of abode** is situated are relevant in objectively assessing whether a particular place of abode is a permanent place of abode for them. The strength of such connections may indicate that the abode is a place the person habitually resides, even though they are away for a time, and a place to which the person will likely return to live on an enduring basis.
45. A person may also have connections to New Zealand generally, such as keeping a New Zealand bank account, having membership in professional or trade associations, or maintaining medical insurance with a New Zealand company (see further from [76]). Such connections could be relevant to any location in New Zealand and are not by their nature tied to any specific dwelling or location. General connections to New Zealand will only be relevant to the extent that they provide some indication about whether the person is likely to return to New Zealand to live in their abode here, such that it can be regarded as a permanent place of abode for them.

Factors to consider

46. As noted above, the permanent place of abode test will usually be considered in a situation where someone who has habitually resided at a dwelling in New Zealand has left New Zealand for a time. In that situation, the question is whether they can be regarded as **continuing to habitually reside** at their place of abode in New Zealand, despite a period or periods of absence, such that it can be considered to still be their permanent place of abode.
47. The permanent place of abode test can also be relevant when someone who was not a New Zealand tax resident, and who has not become resident under the 183-day rule, establishes a place of abode here. The question in that scenario is

whether, and at what point, the person can be considered to have **begun habitually residing** at their abode here, such that it can be considered to be their permanent place of abode (irrespective of whether they also have a permanent place of abode outside New Zealand).

48. As noted above, the court in *Diamond* stated, consistent with the earlier case law on the permanent place of abode test, that the factors that will assist in **determining whether a place of abode is the person's permanent place of abode** include:
- the continuity and duration of the person's presence in New Zealand; and
 - the durability of the person's association with the place of abode and how close their connection with it is.

(*Diamond*, Appellate, Case H97, Case J98, Case Q55)

49. **In assessing the durability of a person's association with their place of abode, the courts have looked at numerous different connections – these are discussed below at [59] – [84].**
50. In *Diamond*, the taxpayer had never resided, or intended to reside, in his dwelling in New Zealand. The dwelling had only ever been used as an investment property. In those circumstances, the court considered that the dwelling could **not be the taxpayer's permanent place of abode, irrespective of any of the ties he had to New Zealand**. Because there was simply no question about whether the taxpayer habitually resided in the dwelling before he left New Zealand (he did not), there could be no question about whether he *continued* to habitually reside there during the tax years in question (the first four years of his absence from New Zealand). As such, the court did not need to analyse and weigh up the nature and extent of each of the connections the taxpayer had to New Zealand. **No matter how strong the taxpayer's connections** to New Zealand were, because he did not have any residential connections to the dwelling at all, none of his connections to New Zealand could indicate that the dwelling was a permanent place of abode for him. **On any overall assessment of the taxpayer's** circumstances, the property was not a permanent place of abode for him before or after his departure.

Continuity and duration of presence in New Zealand

51. As a general rule, the longer a person is present in New Zealand, the more likely it is that their place of abode here is a permanent place of abode for them. Conversely, the longer a person is absent from New Zealand, the less likely it is that their place of abode here will continue to be a permanent place of abode for them.
52. This is not to say that periods of presence in, or absence from, New Zealand are the overriding consideration. However, where a person is absent from New Zealand **for an extended period, it is less likely that the person's place of abode** here continues to be a permanent place of abode for them, even though they may still have connections with New Zealand. The longer the period of absence, the less likely that the abode can be considered a place in which they habitually reside.
53. Where a person is absent from New Zealand, a point would eventually be reached where it would no longer be reasonable to consider that a place of abode they have in New Zealand is still a permanent place of abode for them. Such an assessment would be made taking all material facts into account. This would include whether the person has maintained connections in New Zealand that indicate they will be returning to live at the place of abode on a durable basis.

54. The longer a person is away from New Zealand, the fewer ties to New Zealand they are likely to retain. This would typically support a conclusion that their dwelling here is no longer a permanent place of abode for them. That said, there may be situations in which a person lives in another country for an extended time but still maintains strong ties to New Zealand. Depending on the circumstances, the person may continue to have a permanent place of abode here. As noted below at [85], it is clear from s YD 1(2) that a person may have more than one permanent place of abode.
55. There is no specific length of presence in, or absence from, New Zealand that results in a person acquiring or losing a permanent place of abode here. If a person has strong connections with New Zealand and their place of abode here, it could be expected that a longer period of absence would be required for their place of abode to no longer be considered their permanent place of abode than if **the person's connections** to New Zealand and the place of abode were weaker. The totality of the particular circumstances must be considered in each case.
56. **The duration of presence factor focuses on the length of the person's presence or presences in New Zealand.** The continuity of presence factor refers to whether the person is present in New Zealand for continuous or interrupted periods.
57. The more continuous the periods a person is at their place of abode in New Zealand, the stronger the indication that their place of abode here is their permanent place of abode. This is because they are actually living here, rather than merely visiting for brief periods. Likewise, the more continuous the periods **of absence from New Zealand are, the more that might indicate the person's** place of abode here is no longer a permanent place of abode for them. This can be compared to a situation where someone frequently returns to New Zealand.
58. However, while frequent trips back to New Zealand are a factor that might help determine whether a **person's place of abode here is a permanent place of abode** for them, this is not necessarily the case, and such trips must be viewed in context. For example, regular visits may be explicable because the person is returning to see children who live here with an ex-spouse, or to visit extended family. The weight to be given to frequent visits should be considered in light of all of the circumstances (including whether they stay at their abode on those visits) and **the reasons for the person's trips to New Zealand.**

Durability of association

59. **Consideration of the durability of a person's association with a place of abode** involves an examination of the extent and strength of the attachments that the person has established and maintained in New Zealand. The strength of such connections may indicate whether the abode is a place the person habitually resides, even though they are away for a time.
- (See, for example, *Case Q55*, *Case F138*, *Case J98*, and *Case U17* (1999) 19 NZTC 9,174).
60. The above cases establish that some of the material factors to be considered when assessing whether a person has a durable association with a place of abode, such that it can be regarded as a permanent place of abode for them, are:
- **the nature and use of the dwelling and the person's connection with the dwelling;**
 - **the person's intentions;**
 - **the person's family and social ties;**
 - **the person's employment, business interests and economic ties;**

- the person's personal property; and
- any other factors that shed light on whether the place of abode is a permanent place of abode for the person.

The nature and use of the dwelling and the person's connection with the dwelling

61. As noted above, a person must have a place of abode in New Zealand to have a permanent place of abode here. This does not mean that the dwelling needs to be one that is owned by the person, or vacant or able to be occupied immediately. For example, the property might be rented, held in a family trust, or owned by a family company or other family member.
62. That said, the nature and use of a dwelling that a person has in New Zealand, and the connection that the person has with the dwelling, are fundamental to determining whether it is a permanent place of abode for them. If the person owns a house or apartment in New Zealand that they have previously lived in, for example, this would likely be a stronger indication of an enduring connection with **the place of abode than, say, the ability to reside at a parent's house that had previously been lived in.**
63. A situation that often arises is where a young person lives away from the family home some of the time, for example during university terms, but returns to the family home during holidays. If the young person goes overseas after their studies, there is often a question about whether the family home is a permanent place of abode for them. In such circumstances, it may well be that the person had two permanent places of abode before they left New Zealand – the family home and the student accommodation – because they habitually resided in both places. It could therefore be that although they no longer have the abode that was their student accommodation once they leave New Zealand (eg, because they gave up the lease) the family home continues to be a permanent place of abode for them. As in any other circumstances, this will depend on the nature and quality of the use the person habitually makes of that abode. In this particular context it would be relevant to consider how often and for how long the person returned to the family home – both before they left New Zealand and after their departure, the extent to which they are financially independent, and their intended future use of the abode (which may change over time). **Whether the family home is the person's permanent place of abode is a question of fact, and** will require an overall assessment of the particular circumstances and the nature and quality of the use the person habitually makes of the abode.
64. As noted above, the permanent place of abode test will usually be considered in a situation where someone who has habitually resided at a dwelling in New Zealand has left New Zealand for a time. In that situation, the question is whether they can be regarded as continuing to habitually reside at their place of abode in New Zealand, despite a period or periods of absence, such that it can be considered to be a permanent place of abode for them. It is clear from *Diamond* that a property that a person has never lived in, never intended to live in, and that has only ever been used as an investment could not be a permanent place of abode for the person – it would clearly not be a place where they habitually reside.
65. However, there may potentially be circumstances where a place of abode that a person has not yet lived in, but intends to live in in the future, is their permanent place of abode. While this would only be in limited situations, the Commissioner **considers that it could occur. For example, if the person's permanent place of abode had been the family home, and the family shifted during the person's absence from New Zealand, the new family home could be their permanent place of abode even though they had not yet lived in it.** The Court of Appeal in

Diamond did not consider this type of scenario, but the Commissioner considers that such an approach would be consistent with the approach and reasoning of the court and the tenor of the judgment. The totality of the circumstances must be considered. In the absence of changed circumstances, in such a scenario the new family home could be viewed as essentially being a substitute for the **previous family home, which was clearly the person's permanent place of abode**. If a person habitually resides in the family home, despite a period of absence from New Zealand, the Commissioner considers that a shift in the location of the family home would not alter the conclusion that the person continues to have a permanent place of abode in New Zealand.

66. On the other hand, someone who lived overseas and bought a house in New Zealand would not have a permanent place of abode here merely by virtue of that, even if they intended to live there in the future. However, the house might potentially become a permanent place of abode for the person at some stage prior to them moving here, or even if they do not ever move here to live all of the time. For example, if they started coming to New Zealand and living in the house at regular intervals or for significant periods of time, it may become their permanent place of abode at some stage, even if they also have a permanent place of abode elsewhere. It is always necessary to consider the circumstances as a whole, including the continuity and duration of presences, the nature of the visits and the reasons for them, and what occurs over time (ie, the pattern over a number of years).
67. The extent to which a person has lived in a dwelling will be a relevant consideration in assessing whether the dwelling is a permanent place of abode for them.

Intention

68. Determining whether a person's place of abode in New Zealand is a permanent place of abode for them is an objective enquiry (*Case H97*, *Case J98* and *Case Q55*). However a person's intention can also be considered in such an enquiry (*Case F138*, *Case F139* (1984) 6 NZTC 60,245, *Case H97* and *Case Q55*).
69. A person's intentions about their presence in, or absence from, New Zealand and about a place of abode they have here will be important factors, although a **person's intentions are not the central consideration**. It is necessary to consider not only what was intended, but what in fact occurred (*Case F139* and *Case H97*).
70. In cases where a person is overseas, the intention to return to New Zealand to live may be indicative of their place of abode here continuing to be a permanent place of abode for them – a place in which they habitually reside, despite a period of time overseas. However, it is important to balance intention with all other relevant factors. For example, if a person has departed from New Zealand for an extended period, but ultimately intends to return, that intention alone will not **establish that the person's place of abode here remains a permanent place of abode** for them. On the other hand, if a person has departed for a relatively short period of fixed duration, the intention to return will be a strong indicator **that the person's place of abode here continues to be a permanent place of abode** for them.
71. A person's intention is subjective. However, how much weight a person's stated intention is given will depend on the extent to which the circumstances support that stated intention.

Family and social ties

72. The location of a person's family may be a factor of some importance. For example, if a person is absent from New Zealand, but their immediate family (eg, spouse/partner and dependent children) remain here, that will tend to support a **conclusion that the person's place of abode here continues to be a permanent place of abode** for the person. Once again, however, family ties must be considered in relation to all the other relevant factors. If a person is absent from New Zealand for a relatively short period, the fact that their family accompanies them overseas will not mean the person does not have a permanent place of abode in New Zealand.
73. The weight to be attached to family ties may vary from individual to individual, and in light of the nature and quality of the relationships. In determining the **weight to be given to any family ties, it is important to bear in mind the person's particular circumstances.**
74. For example, in some circumstances it might be relevant that a person has dependent children in New Zealand, and in other circumstances this would not be **a relevant consideration. For instance, if someone's spouse/partner and children** remain in the family home in New Zealand while the person is overseas for a time, those family connections will be relevant, and will indicate that the abode continues to be a permanent place of abode for the person. On the other hand, if someone has dependent children in New Zealand, but they are estranged from their children (as in *Case U17*), or they have agreed for their children to remain in New Zealand with an ex-spouse (as in *Diamond*), the fact that the children are here will not provide any indication as to **whether the person's place of abode** here continues to be a permanent place of abode for them. Although in the latter situation the person has important, close family ties to New Zealand, and may well make regular trips back to New Zealand to see their children, those connections need to be viewed in light of all the other circumstances and will not suggest that any place of abode the person has in New Zealand continues to be a permanent place of abode for them. Of course, if the person returns to New Zealand from time to time to visit family and they stay at their place of abode here, the fact that they habitually stay at their abode would be a relevant consideration.
75. Other social ties, such as membership of sporting and cultural associations, may **also be relevant in establishing whether a person's place of abode here continues** to be a permanent place of abode for them – a place they habitually reside. Such ties will not necessarily be of much weight by themselves, but may suggest that the person will be returning to New Zealand to live (and in particular to the location in which their place of abode is), and, together with other ties to that **location or place of abode, may be indicative of the person's place of abode here** continuing to be a permanent place of abode for them.

Employment, business interests and economic ties

76. If a person is absent from New Zealand but retains employment, business, trade or professional ties with New Zealand, that may be relevant to the extent that it indicates the person is likely to or intends to return to live in their place of abode here.
77. For example, university lecturers who take sabbatical leave overseas generally continue to be employed and paid by the university during their absence. The continued employment ties in such a situation will be important in determining **whether the person's place of abode in New Zealand remains a permanent place** of abode for them. The weight to be given to employment ties will depend on their strength – for example, whether employment is guaranteed after the

absence or is likely still to be open to the person, and the reasons for the employment arrangements being as they are.

78. Memberships of trade and professional associations may provide some indication as to whether a person is likely to or intends to return to live in their place of abode in New Zealand so should be taken into account, but would not by themselves carry much weight.
79. **The person's overall economic connections with New Zealand will only be relevant** to the extent they indicate the person is likely to or intends to return to New Zealand and live in their place of abode here. Such connections will often be of no assistance in determining this. There are numerous reasons a person might retain a bank account or credit card facility in New Zealand, or have insurance coverage from New Zealand, superannuation in New Zealand, or investments here or managed from here. Unless, in the particular circumstances, these factors indicate the person habitually resides in their place of abode here, they will not be relevant.
80. The Commissioner considers that paying child support for children in New Zealand is not relevant, as it does not provide any indication about whether the person is likely to return to New Zealand to live in their abode here, such that it can be regarded as a permanent place of abode for them.

Personal property

81. If the person has personal property (eg, furniture or a vehicle) situated in New Zealand, this could be taken into account to the extent that it indicates they are likely to or intend to return to live in their abode here.
82. The weight to be given to the fact that a person has personal property in New Zealand will depend on the nature of the property and the person's circumstances. For example, if someone leaves the bulk of their furniture and other personal effects in New Zealand, this would be of far more weight than someone leaving, say, a few personal effects with a relative or friend.

Other factors

83. Other factors, such as whether the person receives New Zealand social welfare assistance, or whether the person regularly spends their holidays in New Zealand, may also be relevant, but again, only to the extent that they indicate the person is likely to or intends to return to live in their place of abode here.
84. There is no exhaustive list of factors that can be taken into account. Any factor showing a person has a durable connection to their place of abode in New Zealand may be relevant, as it may assist in drawing the inference that the person intends to continue to habitually reside in their place of abode in New Zealand, such that it can be regarded as a permanent place of abode for them.

A person may have a permanent place of abode elsewhere

85. As noted above, s YD 1(2) provides that a natural person is a New Zealand resident if they have a permanent place of abode in New Zealand, "even if they **also have a permanent place of abode elsewhere**". Therefore, it is clear from s YD 1(2) that a person may have more than one permanent place of abode.
86. It should be emphasised that the focus of the permanent place of abode test is on **the person's connections with their place of abode in New Zealand, rather than on whether the person's connections are closer with the place of abode in New Zealand or with a place of abode in another country.** A person may be resident in

New Zealand under the permanent place of abode test even if they have closer connections with a place of abode in another country.

87. That said, factors that suggest a person has a durable connection to their place of abode in New Zealand must be weighed against contrary factors that indicate the person no longer habitually resides at their place of abode here. Such contrary **factors could include evidence of the person's connections to a foreign country or to a place of abode in that country**; for example, the purchase of a home in another country, or family, social or other ties to another country.
88. If a person has established strong connections to another country, it is less likely they will return to their place of abode in New Zealand, and so less likely they can be regarded as continuing to habitually reside there. Conversely, the lack of strong connections to another country make it more likely the person will return to their place of abode in New Zealand, and so more likely they can be regarded as still habitually residing there: see, for example, *Case H97*.
89. However, there may be situations where a person has a permanent place of abode in more than one country and moves between those countries. The fact that a person has established strong connections in another country will not preclude them having a permanent place of abode in New Zealand.
90. There may also be situations where a person has no permanent place of abode anywhere. Lack of strong connections in another country will therefore not **necessarily mean that a person's place of abode in New Zealand is their permanent place of abode**. For example, in *Case 10/2013* (2013) 26 NZTC 2-009, [2013] NZTRA 10⁵ Judge Sinclair did not place any particular weight on the taxpayer not having established roots in Iraq, noting that this was not surprising **given the security issues in that country and the nature of the taxpayer's employment**.
91. **The extent of a person's connections to a foreign country will be relevant in assessing the person's connections to New Zealand and their place of abode here.** However, the permanent place of abode test does not involve a comparison of the **relative "permanence" of different permanent places of abode**. **So long as a person has a permanent place of abode in New Zealand, they will be resident here under s YD 1(2).**

Summary – permanent place of abode

92. In summary:
 - A person must have a place of abode (ie, a dwelling) in New Zealand to have a permanent place of abode here. But simply having a dwelling is not sufficient, and would not give rise to tax residence in New Zealand.
 - **A place of abode will be a person's permanent place of abode if it is** a place where they habitually reside from time to time even if they spend periods of time overseas. To be a permanent place of abode, the abode must be a place where the person habitually resides on an enduring, rather than temporary, basis.
 - **Deciding if a dwelling is someone's permanent place of abode requires an overall assessment of the person's circumstances** and the nature and quality of the use the person habitually makes of the place of abode.
 - In determining **whether a place of abode is a person's permanent place of abode**, it is necessary to consider **the continuity and duration of the person's presence in New Zealand and the durability of the person's association with their place of abode here** and how close their connection with it is.

⁵ The TRA decision in the *Diamond* case, which was ultimately decided by the Court of Appeal.

- To determine whether a person has a durable association with their place of **abode**, the person's overall connections with their place of abode and with New Zealand must be weighed up. It is then necessary to evaluate the extent to which those connections indicate the person has an enduring relationship with their place of abode here, such that it can be considered to be their permanent place of abode.
- **It does not matter how strong a person's ties to New Zealand are if those ties do not indicate the particular dwelling in question is a permanent place of abode for the person.** For example, if a person has strong connections to New Zealand, but the only dwelling they have here is a property that they have never lived in and never intend to live in, that property could not be a permanent place of abode for them.

Acquiring and losing a permanent place of abode

93. When a person becomes a New Zealand resident for tax purposes, the time that their tax residence commences must be identified. Individuals can become resident as a result of the operation of either the permanent place of abode test or the 183-day rule (discussed from [142]).
94. When a person satisfies the 183-day rule, their tax residence is back-dated (under s YD 1(4)) to the first day of the 183 days that they were present in New Zealand in the 12-month period. In most situations where a person becomes tax resident in New Zealand, it will be the 183-day rule and s YD 1(4) that establish when their residence commences.
95. However, a person could become resident under the permanent place of abode test from a time prior to the first day of their presence in New Zealand under the 183-day rule. This could occur, for example, if someone moved to New Zealand but was out of the country for much of the year on business and did not trigger the 183-day rule for some time. In those circumstances, the date at which the person acquired a permanent place of abode in New Zealand would need to be determined, as their New Zealand tax residence could commence from that point.
96. When a person leaves New Zealand, the time when their New Zealand tax residence ends must also be identified. A person will not cease to be tax resident here until they have been absent from New Zealand for more than 325 days in a 12-month period **and** no longer have a permanent place of abode here.
97. The date that a person loses their permanent place of abode in New Zealand will therefore be relevant if it occurs some time after the 325 days of absence. The date that a person loses their permanent place of abode will also be relevant if it occurs during the 12-month period in which they satisfy the 325-day rule. In this situation, the interaction between the permanent place of abode test in s YD 1(2) and the back-dating rule in s YD 1(6) (see [154]) results in the person ceasing to be tax resident in New Zealand from the time they lose their permanent place of abode.
98. The time at which a person acquires or loses their permanent place of abode is determined by an evaluation of the circumstances of each case. The objective is to determine the point in time at which either the person acquires a permanent place of abode in New Zealand by being present here and establishing an enduring connection with a place of abode here, or the person loses their permanent place of abode by ceasing to habitually reside at a place of abode here.
99. **If a person's circumstances change at any point, it is** necessary to reconsider whether they have a permanent place of abode here. It may be that the change

in circumstances results in the acquisition or loss of a permanent place of abode here. It is relevant to consider the time of occurrence of such events as:

- commencement or termination of employment;
- **changes in the location of the person's family;**
- changes in personal circumstances such as the status of relationships;
- purchase or sale of real or personal property;
- commencement or termination of a lease;
- transfer of financial affairs;
- appointment to, or resignation from, trade, professional, sporting or cultural associations; and
- departure from, or arrival in, New Zealand for an extended period.

100. In some situations, the combination of such factors may indicate that a person acquires or loses their permanent place of abode at a time other than arrival in or departure from New Zealand.

Examples illustrating the concept of "permanent place of abode"

The following examples deal **only** with the permanent place of abode test. They do not consider the 183-day rule, the 325-day rule, any DTA implications, or any potential application of the transitional resident rules.

The examples illustrate the way in which a person's overall circumstances need to be considered to determine if they have a permanent place of abode in New Zealand.

The conclusions in the examples are based on the facts that are known at a particular point in time. If what in fact eventuates differs from this, the results could be different **for some or all of the years in question. It is important to bear in mind that if a person's** circumstances change during their absence from New Zealand, it is necessary to reconsider whether they have a permanent place of abode here.

Example 1

101. **Facts:** Cate, who is normally resident in New Zealand, is seconded to Canada in connection with her employment for a fixed period of three years. Cate intends to return to New Zealand after the period of secondment, and the terms of her secondment are such that her job will definitely be available for her to return to. **Cate's partner and children accompany her to Canada. The family home in New Zealand is owned by a family trust, of which Cate's parents and their solicitor are trustees.** Cate, her partner and their children, together with Cate's siblings and their families, are the beneficiaries of the trust. The house is rented out while the family is in Canada. Cate and her family leave their furniture and most of their other personal belongings in storage in New Zealand during their absence. Cate retains her New Zealand investments and her connections with several professional and sporting associations here. Cate and her family return to New Zealand each year to spend Christmas with family and have a summer holiday here.
102. **Result:** Cate would have a permanent place of abode in New Zealand when she leaves for Canada. During the period of her absence, her place of abode here may cease to be her permanent place of abode. This will depend on what eventuates. Cate should assess her overall circumstances throughout the period

of her absence from New Zealand to ascertain whether she continues to have a permanent place of abode here.

103. **Explanation:** Cate has a place of abode in New Zealand that she habitually resided in before leaving for Canada. The question is whether, during her absence from New Zealand, that house continues to be a place Cate habitually resides.
104. Although Cate will be absent from New Zealand for three years, this is not of itself inconsistent with her place of abode here remaining a permanent place of abode – a place she habitually resides. All of the relevant factors must be weighed up. In this case, Cate has retained ties with New Zealand – she still has most of her personal property here, maintains membership of several professional and sporting associations, and has investments here. Cate also retains employment ties with New Zealand, as her secondment is in connection with her New Zealand employment. Cate has a definite intention to return to New Zealand at the end of the 3-year secondment and to resume living in the family home here. Although **the house is owned in trust, Cate’s parents are trustees, and the family are all beneficiaries.** It is reasonable to infer that the trustees will enable the family to resume living in the family home on their return. At the time she leaves New Zealand, **the strength of Cate’s enduring connections with New Zealand and with her place of abode here are sufficient to establish that her home here continues to be a permanent place of abode.**
105. **If, at the time she left New Zealand, Cate’s circumstances had been different, she** may not have had a permanent place of abode in New Zealand from the time of her departure. For example, Cate would not have had a permanent place of abode in New Zealand from the time she left if: she had not intended to return to New Zealand after the secondment, she did not have a guaranteed position available for her to return to, and she and her family had taken most of their furniture and other belongings with them.
106. **However, whatever Cate’s circumstances at the time of her departure, realistically** those circumstances are unlikely to remain exactly as they were. Over the period of her secondment in Canada, decisions Cate makes and events that occur might lead to a conclusion that her place of abode here ceases to be her permanent place of abode from a particular point in time, or might support a conclusion that it remains her permanent place of abode. For example, Cate and her family might decide they love Canada and want to stay, and Cate or her partner might secure work and visas to enable them to do that, and take their belongings out of storage and move them to Canada. In those circumstances, Cate would cease to have a permanent place of abode in New Zealand from that point in time. On the other hand, Cate might not enjoy living in Canada, and might try to renegotiate her secondment arrangements to return to New Zealand earlier, or at least form the definite intention to return as soon as possible. Further to the need to consider the circumstances as they evolve, another relevant factor is whether Cate and her family stay in their place of abode here on their trips back each summer (ie, because the property is rented during the university year, but able to be used by them between December and February). In those circumstances, **Cate’s place of abode here may well continue to be her permanent place of abode throughout the 3-year period.**
107. **It is always necessary to make an overall assessment of a person’s circumstances** and the nature and quality of the use they make of their place of abode in New Zealand in deciding if it continues to be a permanent place of abode for them. Life events and changes in circumstances may mean that someone ceases to have a permanent place of abode in New Zealand, so it is necessary to **periodically consider the situation throughout the period of someone’s absence.**

Example 2

108. **Facts:** Mike departs from New Zealand on a working holiday (his "OE"). He intends to return to New Zealand after his OE, though he is not sure exactly when that will be. Before he left New Zealand, Mike had been living in a rented flat in Wellington for a couple of years, prior to which he had lived with his parents (also in Wellington). Mike terminates his lease when he leaves New Zealand. Mike resigns from his job and stores his personal effects with his parents, who are happy for Mike to return to live with them if he wishes on his return. Mike leaves his KiwiSaver account in New Zealand and takes a contributions holiday. Mike ends up returning to New Zealand to live after 18 months.
109. **Result:** Mike does not have a permanent place of abode in New Zealand while he is overseas.
110. **Explanation:** Mike terminated the lease on the flat he lived in before he left New Zealand. Obviously, therefore, it does not continue to be a place he habitually resides from that point. Although Mike could return to live with his parents when he comes back to New Zealand, the fact that he lived independently from his parents for a couple of years prior to leaving New Zealand means that he no longer habitually resided at their house before his departure from New Zealand.
111. It is therefore irrelevant that Mike intends to return to New Zealand after his OE, or that he has stored his personal effects here and has family ties here.
112. If Mike had never lived independently from his parents prior to going overseas, **his parents' house might continue to be his** permanent place of abode when he leaves New Zealand. Although when he leaves Mike does not know exactly when he will return to New Zealand, he is going on an OE and does not have the intention of leaving New Zealand permanently. Mike has left his personal effects **at his parents' house, has family ties here, and intends to return to New Zealand** after his OE. In this scenario, because Mike had lived with his parents before going overseas, their house might continue to be his permanent place of abode because it is the place he habitually resides, despite a period of absence from New Zealand. However, this will be a question of fact, and would require an overall assessment of the circumstances, including the extent to which Mike is financially independent, **and whether he intends to return to his parent's house to live more than temporarily. Of course, even if Mike's parent's house is still his** permanent place of abode at the time he leaves New Zealand, there could come a point at which it ceases to be, because he no longer habitually resides there – this would depend on what ultimately occurs. It is always necessary to make an **overall assessment of a person's circumstances and the nature and quality of the** use they make of their place of abode in New Zealand in deciding if it continues to be a permanent place of abode for them.

Example 3

113. **Facts:** Li is a New Zealand citizen who has extensive business interests in New Zealand and Australia. Li owns a house in each country, neither of which are rented out, and both of which are available for his use. Li spends most of his time in Australia, but he regularly travels to New Zealand in connection with his business here. In aggregate, Li spends up to five months of the year in New Zealand, staying in his house here most of the time he is here (except when his business requires him to be elsewhere in New Zealand). These trips vary in length from two days up to several weeks. Li has significant investments in New Zealand, and he is a member of a number of cultural and sporting associations **here. Li's immediate family live in Australia.**
114. **Result:** Li has a permanent place of abode in New Zealand.

115. **Explanation:** Li has a place of abode in New Zealand that he habitually resides in. He spends up to five months of the year in New Zealand, and for most of that time (whenever possible) he resides in his house here. **Li's presence in New Zealand is generally for short periods; that is, his presence here is not of a continuous nature.** However, Li resides in his house here for long enough each year that there is no question he habitually resides there, and that it is therefore a permanent place of abode for him. In addition, it is noted that Li has substantial connections with New Zealand, and that those connections are maintained through regular trips to New Zealand. Those factors further bolster the conclusion that his place of abode here is a permanent place of abode. Although he also has a place of abode in Australia, Li usually or typically lives in both of his places of abode on an enduring, rather than temporary, basis.

Example 4

116. **Facts:** Ronan is a software developer who has lived in Wellington for 12 years and has a partner there. He and his partner own the apartment they live in and another similar apartment in a nearby building. Ronan accepts a 2-year contract in Dublin. For the first year of his contract, Ronan returns to Wellington every few months to see his partner, after which she decides to take a year of unpaid leave and join him in Ireland for the remainder of his contract. At that time, they sell the apartment they had lived in, given that they will be down to one income **and wish to travel a little in Europe in the second year of Ronan's contract.** They sold the apartment they lived in rather than the investment property because it was not subject to a lease and so was easier to sell promptly. The couple intend **to return to Wellington after Ronan's contract; they have many friends there and Ronan's partner's family live there.** In addition to the investment property he owns with his partner, Ronan has a sizeable New Zealand share portfolio.
117. **Result:** Ronan has a permanent place of abode in New Zealand during the first year of his absence.
118. **Explanation:** In the first year of Ronan's absence, there is a place of abode in New Zealand that he habitually resided in before leaving for Ireland – the apartment he and his partner owned and in which they lived. Although Ronan was away from New Zealand, it remained his permanent place of abode for the first year of his absence. His partner continued to live there, and Ronan returned to see her every few months. The apartment would have been furnished with **Ronan and his partner's belongings, and Ronan intended to return to New Zealand to live after his 2-year contract.** In addition, Ronan has a number of enduring connections with New Zealand, and Wellington in particular – he has lived in Wellington for 12 years and intends to return there with his partner after his **2-year contract, he has family ties there (his partner's family), and he has substantial investments in New Zealand.** These factors support a conclusion that he was likely to continue living in the apartment in Wellington on his intended return to New Zealand, and that it therefore remained a place in which he habitually resided, despite a period of absence.
119. **In the second year of Ronan's absence from** New Zealand, after the sale of the apartment in which he had lived, Ronan ceased to have a permanent place of abode in New Zealand. Once the apartment was sold, Ronan no longer has an abode in New Zealand in which he habitually resides. Although Ronan and his partner own an investment property that is very similar to the apartment in which they lived, and they may indeed decide to live in it on their return to New Zealand, Ronan has never lived in that property, and it has only ever been used as an investment property. It is therefore irrelevant in respect of the second year of his absence that Ronan intends to return to New Zealand after his contract finishes, or that he has numerous ties to New Zealand generally and Wellington

more specifically – none of those ties indicate that the investment property is **Ronan’s permanent place of abode.**

Example 5

120. **Facts:** Melanie and her husband and four young children live in Tauranga. Melanie gets a lucrative job offer in London and the family decide to move there. They have no intention to return to New Zealand to live in the foreseeable future, and they intend the move to be a permanent one. The couple decide to sell their family home. Melanie moves to London in October to commence her new job. Her husband stays behind in Tauranga until December to enable their school-aged children to finish the school year, and to arrange the sale of their home. Once Melanie arrives in London, she enrolls the children in schools there from the start of the following year. Melanie and her husband retain a one-bedroom rental property in Tauranga, which they have owned for a number of years, and leave their share portfolio to be managed by their New Zealand broker. They have life insurance policies with a New Zealand insurance company and retain those policies. The family home is sold in November. The sale settles in mid-**December, at the end of the school year, at which time Melanie’s husband and children move to London as planned.**
121. **Result:** Melanie does not have a permanent place of abode in New Zealand from the date of her departure in October. Her husband does not have a permanent place of abode from when the sale of the family home settles in mid-December.
122. **Explanation:** Although Melanie, at least initially, continues to have strong connections to New Zealand, her place of abode here is no longer her permanent place of abode. In the two months after she leaves New Zealand, her husband and children remain here, living in their family home. However, this is so the children can finish **the school year here, and Melanie’s husband can arrange the sale of the family home.** In the circumstances, it does not indicate that the family **home continues to be Melanie’s permanent place of abode** – she no longer habitually resides there. Melanie has no intention to return to live in New Zealand in the foreseeable future, nor to live in the home again, and the sale of the home shortly after her departure supports this. The retention of some investments and insurance in New Zealand is not by itself significant, and does not indicate that **the home continued to be Melanie’s permanent place of abode until it was sold.**
123. Melanie has never resided at the rental property that she and her husband own – it was acquired solely as an investment and has always been used as such. It is **not a place they habitually live. It would therefore not be Melanie’s permanent place of abode** even if she maintained very strong ties to New Zealand after her departure.
124. **Melanie’s husband continues to habitually reside in the family home** until the sale settles in mid-December. It therefore remains his permanent place of abode until that time.
125. If some time after Melanie left New Zealand but before the family home was sold, circumstances changed such that Melanie ended up forgoing the job opportunity in London and returning to New Zealand to the family home to live, the home would become her permanent place of abode once again from that time. This would not alter the fact that on her departure the family home ceased to be her permanent place of abode.

Example 6

126. **Facts:** Cameron is a civil engineer who goes to Japan with work for 18 months. **Cameron’s children are about to start high school, and the family had intended to move from Christchurch to Dunedin soon, to be closer to extended family.**

Cameron and his wife agree that she and the children will stay in New Zealand for the 18 months, during which time they will move to Dunedin so that the children **can start high school there. Cameron's wife and children make the move from Christchurch to Dunedin, and he will join them there once he returns from Japan.**

127. **Result:** Cameron has a permanent place of abode in New Zealand during his absence.
128. **Explanation:** Cameron has a place of abode in New Zealand that he habitually resides in – being the family home. Cameron lived in the original family home in Christchurch before going to Japan. He had a durable association with the home in Christchurch, and it continued to be his permanent place of abode despite his absence. Once the family home shifts because the family move to Dunedin, Cameron has a durable association with the new family home there through his wife and children living there and his intention to live there on his return. **This association establishes that the new family home is Cameron's permanent place of abode.** Although Cameron has not previously lived in Dunedin, his family home has been established there during his absence, and he will join his family there on his return. Cameron habitually resides in the family home with his wife and children, and the fact that **the family home has shifted during Cameron's absence** does not alter that.

Example 7

129. **Facts:** Charlie and his wife own a house in Auckland, where they live with their children, and where he is a member of a number of local clubs. Charlie starts working as a miner in Moranbah in Queensland (Australia), where he works for periods of eight weeks at a time, between which he returns to his home in **Auckland for a week off. Charlie's wages are paid into an Australian bank account, in Australian dollars, though most of his wages are automatically transferred from there into the New Zealand bank account he holds jointly with his wife. Charlie's employer provides him with accommodation at the mine site.** On his home visits, Charlie maintains his sporting and social ties.
130. **Result:** Charlie has a permanent place of abode in New Zealand.
131. **Explanation:** Charlie has a place of abode in New Zealand that he habitually resides in – the house that he and his wife own and that is their family home. Although Charlie is absent from New Zealand for the bulk of each year, his absences are solely because of the nature of his job, and there is no question that his home in Auckland continues to be a place he habitually resides, and that it is therefore a permanent place of abode for him.

Example 8

132. **Facts:** Daniel is an engineer who has lived in Napier all of his life. He accepts a 2-year contract working on an oil rig in Malaysia for periods of four weeks at a time. When he takes up the job, Daniel terminates the lease on the flat he has lived in for the last year. Between his stints on the rig, Daniel has two weeks off. He has a periodic lease on an apartment in Malaysia, and for most of his weeks off he stays there. At other times he travels elsewhere, sometimes returning to New Zealand to visit family and friends here. When he is back in New Zealand, **Daniel stays at his parents' house in Napier. Daniel's wages are paid into his Malaysian bank account, in American dollars. He has no plans to return to New Zealand permanently – his intention is to work and live in Malaysia indefinitely. Daniel's employer has sponsored his Malaysian work permit and will continue to do so as long as Daniel stays with the company.**
133. **Result:** Daniel does not have a permanent place of abode in New Zealand.

134. **Explanation:** Daniel terminated the lease on the flat he lived in before he left New Zealand. Obviously, therefore, it does not continue to be a place he habitually resides from that point. Although Daniel might potentially be able to return to live with his parents when he comes back to New Zealand, the fact that he lived independently from his parents for at least a year prior to leaving New Zealand means that he no longer habitually resided at their house before his departure from New Zealand. The fact **that he stays at his parents' house during** some of his time off, when he returns to New Zealand to catch up with friends and family, does not suggest that he habitually resides there.
135. Even if Daniel had recently graduated from his engineering degree before leaving New Zealand, and so had lived with his parents immediately prior to going **overseas, his parents' house would not be his permanent place of abode once he** leaves New Zealand. This is because Daniel has not retained sufficient connections with New **Zealand for his parents' house here to remain his** permanent place of abode. Although Daniel periodically visits his parents and friends in Napier, he has no other significant ties here, does not intend to return to New Zealand permanently, and intends to work and live in Malaysia **indefinitely. Daniel's employer will continue to sponsor his work permit, which** indicates that this intention would seem to be reasonably held. In this scenario, Daniel would have lived with his parents before leaving New Zealand because he was still studying. However, by the time he left New Zealand he would have completed his degree and been financially independent. That, together with the fact that Daniel has no intention to return to New Zealand permanently and intends to work and live in Malaysia indefinitely, indicate that Daniel would no **longer be said to habitually reside at his parents' home.**

Example 9

136. **Facts:** Edward, a citizen of the UK, moved to New Zealand with his wife Amelia, a New Zealander, in 1982 and they both had a permanent place of abode here from that time. They married in 1985, and Edward was granted a permanent residence visa. In 1995, the couple and their two children moved to Singapore because of a job opportunity for Edward. In 2000, Edward and Amelia purchased a small lifestyle property just out of Auckland to use as a holiday home. They stayed in the property when they were back in New Zealand for holidays – approximately two to three months a year. Other family members in New Zealand also used the property for holidays. In 2002 Amelia moved back to New Zealand to care for her mother who was terminally ill. Edward and Amelia decided that the children should attend school in New Zealand, so the children moved here in January 2003 and went to a boarding school. Amelia lived in the property that had previously been used as a holiday home, and the children lived there during school holidays. In 2003, Edward came to New Zealand regularly to see Amelia and the children – approximately two and a half months in total. After **Amelia's mother passed away in 2004, Amelia stayed in New Zealand as one of** the children had been injured in a car accident. From that point, Edward re-arranged his work commitments so he could come to New Zealand not just for holidays, but more frequently, to support Amelia and the children. From that point Edward spent approximately four months of each year in New Zealand with Amelia and the children. It became clear that the injuries would require long-term treatment, including surgeries and rehabilitation. At that point Edward decided to live in New Zealand all of the time. He did so from 2006, giving up his lease in Singapore and bringing the rest of his personal effects from there to the family home in New Zealand.
137. **Result:** Edward has a permanent place of abode in New Zealand from 2004, when he re-arranged his work commitments so he could come to New Zealand

more frequently – from which time he spent approximately four months of each year here.

138. **Explanation:** Edward had a place of abode in New Zealand from 2000, when he and Amelia purchased the property that they used as a holiday house. However, the house was not Edward's permanent place of abode at that time, as he did not habitually reside there on a permanent basis, but rather for temporary periods during holidays in New Zealand. The permanent place of abode test needs to be considered on an individual basis. The fact that Amelia and the children moved back to New Zealand in 2002 and 2003, respectively, does not mean that the house here became Edward's permanent place of abode by virtue of the family living there. This is because Edward continued to live in Singapore, where he had lived since 1995, he did not habitually reside in the New Zealand house on a permanent basis – coming back only for relatively short holidays, and he had no intention to do otherwise at that time. It was after his daughter's accident, when Edward re-arranged his work commitments so he could come to New Zealand more frequently – spending approximately four months of each year here – that he established a permanent place of abode here. From that point, Edward started habitually residing in the family home more than just temporarily for relatively short holidays, though he continued to also habitually reside in his residence in Singapore. From that point, the nature and quality of the Edward's use of the property changed. The house here therefore became Edward's permanent place of abode from that point.

The day-count rules

139. In addition to the permanent place of abode test, there are day-count rules in the Act, under which a person can become resident in New Zealand or lose New Zealand tax residence (provided the person does not have a permanent place of abode here). These day-count rules are discussed below.

The part-day rule

140. For convenience and simplicity, s YD 1(8) establishes a part-day rule for the purposes of the 183-day and 325-day rules. Section YD 1(8) states:

YD 1 Residence of natural persons

...

Presence for part-days

- (8) For the purposes of this section, a person personally present in New Zealand for part of a day is treated as—
- (a) present in New Zealand for the whole day; and
 - (b) not absent from New Zealand for any part of the day.

141. Therefore, days of arrival in, and departure from, New Zealand are treated as full days of presence in New Zealand for the 183-day and 325-day rules.

The 183-day rule

Description of the rule

142. Section YD 1(3) provides that a person is a New Zealand resident if they are personally present in New Zealand for more than 183 days in total in a 12-month period. Section YD 1(4) then provides that if that is the case, the person is treated as resident from the first of those 183 days, until they are treated as ceasing to be resident under subs (5) (the 325-day rule). Those provisions state:

YD 1 Residence of natural persons

...

183 days in New Zealand

- (3) A person is a New Zealand resident if they are personally present in New Zealand for more than 183 days in total in a 12-month period.

Person treated as resident from first of 183 days

- (4) If subsection (3) applies, the person is treated as resident from the first of the 183 days until the person is treated under subsection (5) as ceasing to be a New Zealand resident.

Ending residence: 325 days outside New Zealand

- (5) A person treated as a New Zealand resident only under subsection (3) stops being a New Zealand resident if they are personally absent from New Zealand for more than 325 days in total in a 12-month period.

Person treated as non-resident from first of 325 days

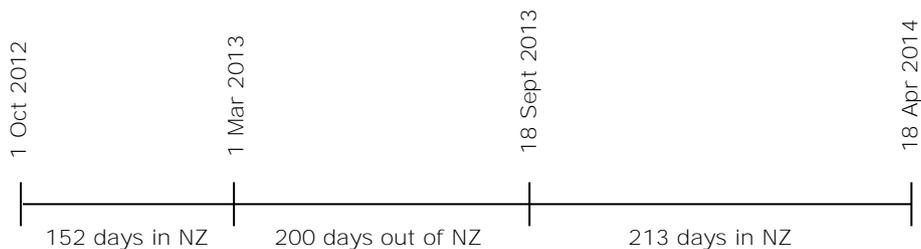
- (6) The person is treated as not resident from the first of the 325 days until they are treated again as resident under this section.

143. It should be noted that the 183-day rule operates in conjunction with the permanent place of abode test in s YD 1(2). The permanent place of abode test applies despite anything else in s YD 1. Therefore, if a person has a permanent place of abode in New Zealand, they will be resident in New Zealand even if they have not been present here for more than 183 days in total in any 12-month period. Because the tests operate in conjunction with one another, a person who has acquired a permanent place of abode in New Zealand (ie, someone who has moved here from overseas) may have their residence back-dated to a time before that under the 183-day rule and s YD 1(4). This could occur, for example, if the person came to New Zealand for a holiday or job interview prior to moving here, or it could occur because they did not acquire a permanent place of abode immediately upon moving to New Zealand, but some time later.
144. The 183-day rule does not focus on any particular income year, or indeed any particular 12-month period. It does not need to span the date as at which residence is being assessed, and the days of presence do not need to be consecutive. If a person was present in New Zealand for more than 183 days in total in **any** 12-month period, that person will be treated as resident in New Zealand from the first of those days of presence until they lose residence. To lose residence they would need to satisfy the 325-day rule (discussed below from [154]) and also not have a permanent place of abode here.

Examples illustrating the 183-day rule

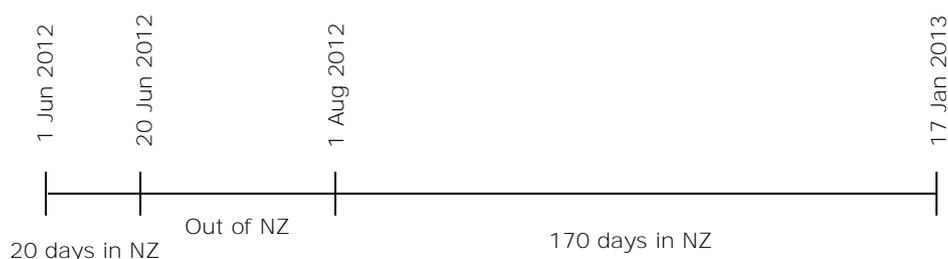
The following examples deal **only** with the 183-day rule. They do not consider the permanent place of abode test, the 325-day rule, any DTA implications, or any potential application of the transitional resident rules.

Example 9



145. **Facts:** Amy arrived in New Zealand on 1 October 2012 and stayed here until 1 March 2013, a total of 152 days of presence in New Zealand. Amy was then absent from New Zealand for 200 days. She then returned to New Zealand on 18 September 2013, and stayed here for a further seven months. It is assumed that Amy was resident outside New Zealand prior to 1 October 2012 and that she has never previously been resident in New Zealand.
146. **Result:** Amy is resident in New Zealand from 18 September 2013.
147. **Explanation:** Amy was not personally present in New Zealand for more than 183 days in any 12-month period commencing prior to 18 September 2013. Because of her absence between 2 March 2013 and 17 September 2013, Amy was only in New Zealand for 165 days in the 12-month period commencing on 1 October 2012 (152 days from 1 October 2012 to 1 March 2013 plus 13 days from 18 September 2013 to 30 September 2013).
148. However, Amy was present in New Zealand for seven months (213 days), in the 12-month period commencing on 18 September 2013. Therefore, Amy is resident from the first day of presence in that period (ie, from 18 September 2013). Amy will continue to be resident in New Zealand until she ceases to be resident under the 325-day rule (assuming she has no permanent place of abode here).

Example 10



149. **Facts:** Ben arrived in New Zealand on 1 June 2012 and stayed here until 20 June 2012, a total of 20 days. Ben returned to New Zealand on 1 August 2012 and stayed here until 17 January 2013, a total of 170 days. It is assumed that Ben was not resident in New Zealand prior to 1 June 2012.
150. **Result:** Ben is resident in New Zealand from 1 June 2012.
151. **Explanation:** Ben was personally present in New Zealand for more than 183 days (ie, 190 days), during the 12-month period commencing on 1 June 2012. Ben will continue to be resident in New Zealand until he ceases to be resident under the 325-day rule (assuming he has no permanent place of abode here).

Non-resident seasonal workers

152. Despite the 183-day rule, a person who is a “non-resident seasonal worker” is treated as non-resident during the time that they are employed under the recognised seasonal employment scheme (s YD 1(11)). The recognised seasonal employer policy is published by the Department of Labour under s 13A of the Immigration Act 1987 (see: <http://www.dol.govt.nz/initiatives/strategy/rse>).
153. The non-resident seasonal worker rule does not override the permanent place of abode test, so in the event that a non-resident seasonal had or acquired a permanent place of abode in New Zealand they would be resident here.

The 325-day rule

Description of the rule

154. Section YD 1(5) provides that a person who is resident only under the 183-day rule (ie, they do not have a permanent place of abode in New Zealand) stops being resident here if they are personally absent from New Zealand for more than 325 days in total in a 12-month period. Section YD 1(6) then provides that the person will be treated as non-resident from the first of those 325 days.
155. The 325-day rule is satisfied if a person is absent from New Zealand for 325 days or more in total in any 12-month period; it does not relate to income years. The days of absence do not need to be consecutive.
156. The 325-day rule only applies to make someone non-resident if they do not have a permanent place of abode in New Zealand. If someone has a permanent place of abode here, they will remain resident even if they are absent from New Zealand for more than 325 days in a 12-month period.
157. A person who is absent from New Zealand for more than 325 days and who does not have a permanent place of abode in New Zealand immediately prior to their departure will have their non-residence back-dated to the first day of the period of absence. However, a person who is absent from New Zealand for more than 325 days and who has a permanent place of abode in New Zealand at the time of their departure will only have their non-residence back-dated to the day after the day they lose their permanent place of abode in New Zealand. In this situation it is not necessary to commence the day counting again after the person loses their permanent place of abode. If the person is absent for, say, 100 days before losing their permanent place of abode, those 100 days will be taken into account for the purposes of the 325-day rule. When the person is finally absent for more than 325 days they will cease to be resident from day 101 (ie, the day after the day on which they lost their New Zealand permanent place of abode).
158. The combined effect of the 325-day rule and the permanent place of abode test is that after 325 days of absence from New Zealand in a 12-month period, a person ceases to be resident in New Zealand from the first of those days of absence on which they do not have a permanent place of abode here. Once a person ceases to be resident, they will remain non-resident until they either acquire a permanent place of abode here or satisfy the 183-day rule.

Examples illustrating the 325-day rule

The following examples deal **only** with the 325-day rule. They do not consider the permanent place of abode test, the 183-day rule, any DTA implications, or any potential application of the transitional resident rules.

Example 11



159. **Facts:** Jeremy left New Zealand on 1 May 2013 and returned again on 1 August 2013, a total of 91 days of absence. Jeremy stayed in New Zealand until 20 August 2013, a total of 20 days of presence. Jeremy remained absent until 1 February 2014, a total of 164 days. Jeremy stayed in New Zealand from 1 February 2014 until 16 February 2014, a total of 16 days. After leaving again on 16 February 2014, Jeremy returned to New Zealand on 30 April 2014, after a period of absence of 72 days. It is assumed that Jeremy does not have a permanent place of abode in New Zealand and that Jeremy was resident in New Zealand prior to his departure on 1 May 2013 by virtue of the 183-day rule.
160. **Result:** Jeremy is non-resident from 2 May 2013.
161. **Explanation:** Jeremy was absent for 327 days in total in the 12-month period commencing on 1 May 2013 (91 days commencing on 2 May 2013 and ending on 31 July 2013, 164 days commencing on 21 August 2013 and ending on 31 January 2014, and 72 days commencing on 17 February 2014 and ending on 29 April 2014). Jeremy is therefore non-resident from the first day of absence in that period (ie, 2 May 2013). Jeremy will remain non-resident until he acquires a permanent place of abode here or until he is present here for more than 183 days in any period of 12 months.

Example 12

162. **Facts:** Claire leaves New Zealand on 1 April 2014 and returns on 1 August 2015. Claire has a permanent place of abode in New Zealand at all times during this period; she owns a house here, has strong economic and personal ties with New Zealand, and remains in the employment of her New Zealand employer.
163. **Result:** Claire remains resident in New Zealand at all times during her absence.
164. **Explanation:** Although Claire is absent from New Zealand for more than 325 days (ie, 365 days) in the 12-month period commencing on 2 April 2014, she remains resident here because she has a permanent place of abode in New Zealand at all times during her absence.

Example 13

165. **Facts:** James was seconded to the Australian office of his employer for six months, and left New Zealand on 1 May 2014. James had always lived in New Zealand (with his parents), had a boyfriend here, and intended to return after the six-month period. James left most of his personal property, including his car, with his parents. After he had been in Australia for three months, James was offered a permanent job there, which he accepted. James stayed in Australia, and arranged to have his personal property transported to Australia and his New Zealand bank accounts closed. James asked his parents to sell his car, and he ended his relationship with his boyfriend. James intends to remain in Australia indefinitely.
166. **Result:** James lost his New Zealand permanent place of abode on 1 August 2014, when he resigned from his substantive position in New Zealand and accepted the permanent job in Australia. Although it was in the following weeks that James made arrangements to have his property transported to Australia, closed his New Zealand bank accounts, and ended his relationship, the decision to resign from his position in New Zealand and accept the permanent position in Australia is the time from which it is apparent that James had formed the intention to remain in Australia indefinitely. Accordingly, James ceased to be resident in New Zealand from this time.

167. **Explanation:** James was personally absent from New Zealand for more than 325 days in the 12-month period commencing on 2 May 2014.
168. However, James did not lose his New Zealand permanent place of abode when he originally departed on 1 May 2014 because he had a place of abode available to him (**his parents' house, where he had lived prior to his departure**), he retained close personal and employment ties with New Zealand, and he intended to return after a brief period of absence. James lost his New Zealand permanent place of abode on 1 August 2014 when he resigned from his job in New Zealand and accepted the job in Australia, from which point he had decided to stay there indefinitely.
169. Although James was absent from New Zealand for more than 325 days in a 12-month period commencing on 2 May 2014, he did not cease to be resident in New Zealand until 1 August 2014 when he lost his New Zealand permanent place of abode.

Relationship between the permanent place of abode test and the day-count rules

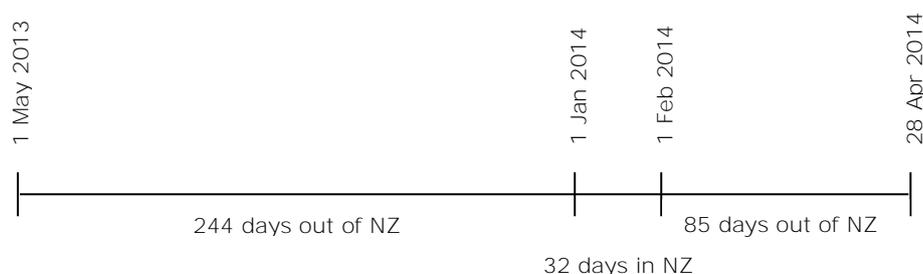
Overlap of the rules

170. As noted above, if a person is personally present in New Zealand for more than 183 days in a 12-month period they are resident here, and treated as such from the first of those days of presence. The person then remains resident until they cease to be resident under the 325-day rule. The combined effect of the 325-day rule and the permanent place of abode test is that a person who is absent from New Zealand for more than 325 days in total in any 12-month period is treated as non-resident from the first of those days of absence, or from the first day during the period of absence on which they no longer have a permanent place of abode here, whichever is later.
171. The effect of the back-dating of both the 183-day and 325-day rules means that where a person has travelled in and out of New Zealand there may be an overlap between those rules. This is because a person who is resident under the 183-day rule may have been temporarily absent from New Zealand at some time before the 183-day rule was satisfied. If the person then satisfies the 325-day rule, they will cease to be resident in New Zealand from the first of those days of absence (assuming they have no permanent place of abode in New Zealand), even though that day falls before the final day which is taken into account for the purposes of the 183-day rule. In this situation the period of absence taken into account for the purposes of the 325-day rule overlaps with the period of presence taken into account for the purposes of the 183-day rule. This may result in the person being treated as a New Zealand resident for a period of less than 183 days, even though they were present here for more than 183 days in a 12-month period.
172. The two rules may also overlap in the converse situation. A person who ceases to be resident under the 325-day rule may have been temporarily present in New Zealand at some time before the 325-day rule was satisfied. If the person then satisfies the 183-day rule by being present in New Zealand for more than 183 days in a 12-month period, the person will become resident in New Zealand from the first of those days of presence, even though that day falls before the final day which is taken into account for the purposes of the 325-day rule. This may result in the person being treated as non-resident for a period of less than 325 days even though they were absent for more than 325 days in a 12-month period.
173. Where there is an overlap between a period taken into account for the purposes of the 183-day rule and a period taken into account for the purposes of the 325-day rule, the later period operates to confer residence or non-residence, respectively, from the first day of that period.

Examples illustrating the relationship between the 183-day and 325-day rules

The following examples deal **only** with the relationship between the 183-day and 325-day rules. They do not consider the permanent place of abode test, any DTA implications, or any potential application of the transitional resident rules.

Example 14



174. **Facts:** Henry left New Zealand on 1 May 2013 and returned on 1 January 2014, after 244 days of absence. Henry left New Zealand again on 1 February 2014 after 32 days of presence here. Henry returned on 28 April 2014, after 85 days of absence, and remained in New Zealand from that point onwards. It is assumed that Henry did not have a permanent place of abode in New Zealand until after he returned on 28 April 2014. It is also assumed that Henry was resident in New Zealand under the 183-day rule prior to his departure on 1 May 2013.
175. **Result:** Henry is treated as non-resident from 2 May 2013 until 31 December 2013. Henry is treated as resident in New Zealand again from 1 January 2014.
176. **Explanation:** Henry was personally absent from New Zealand for 329 days in total in the 12-month period commencing on 2 May 2013 (ie, for 244 days from 2 May 2013 to 31 December 2013, and for 85 days from 2 February 2014 to 27 April 2014). Henry is therefore treated as non-resident in New Zealand from the first day of absence, ie, 2 May 2013.
177. Henry was personally present in New Zealand for more than 183 days in the 12-month period commencing on 1 January 2014 (ie, for 32 days from 1 January 2014 to 1 February 2014, and 248 days from 28 April 2014 to 31 December 2014 – a total of 280 days). Henry is therefore treated as resident from the first of those days of presence, ie, 1 January 2014.
178. The period taken into account for the purposes of the 183-day rule cuts into the period taken into account for the purposes of the 325-day rule. Therefore, Henry is only treated as non-resident from the commencement of the period of absence (ie, 2 May 2013) until the day before the beginning of the period taken into account for the purposes of the 183-day rule (ie, 31 December 2014).

Example 15



179. **Facts:** Belinda arrived in New Zealand on 1 November 2012 and stayed here for 150 days, until 30 March 2013. Belinda left New Zealand on 30 March 2013 and returned on 5 May 2013, a period of absence of 35 days (ie, from 31 March 2013 to 4 May 2013). Belinda was present in New Zealand from 5 May 2013 to 11 June 2013, a total of 38 days. Belinda left the country again on 12 June 2013 and has remained outside New Zealand since that time. It is assumed that Belinda was resident outside New Zealand before she arrived on 1 November 2012, and that she did not at any time have a permanent place of abode in New Zealand.
180. **Result:** Belinda is treated as resident in New Zealand from 1 November 2012 to 30 March 2013. Belinda is treated as non-resident from 31 March 2013.
181. **Explanation:** Belinda was present in New Zealand for 188 days in the 12-month period commencing on 1 November 2012 (ie, for 150 days from 1 November 2012 to 30 March 2013, and for 38 days from 5 May 2013 to 11 June 2013). Belinda is treated as resident from the first of those days of presence, ie, 1 November 2012.
182. Belinda was absent from New Zealand for 327 days in the 12-month period commencing on 31 March 2013 (ie, for 35 days from 31 March 2013 until 4 May 2013, and for 292 days from 12 June 2013 to 30 March 2014). Belinda is treated as non-resident from the first of those days of absence, ie, 31 March 2013.
183. The period taken into account for the purposes of the 325-day rule cuts into the period taken into account for the purposes of the 183-day rule. As a result, Belinda is only treated as resident from the commencement of the period of presence (ie, 1 November 2012) until the day before the beginning of the period taken into account for the purposes of the 325-day rule (ie, 30 March 2013).

Government service rule

184. There is a special residence rule for people absent from New Zealand in the service of the New Zealand government (s YD 1(7)). This rule provides that any person who is absent from New Zealand in the service, in any capacity, of the government of New Zealand is treated as a New Zealand resident during the period of absence.
185. Section s YD 1(7) states:

Government servants

- (7) Despite subsection (5), a person who is personally absent from New Zealand in the service, in any capacity, of the New Zealand Government is treated as a New Zealand resident during the absence.

186. Section YD 1(7) overrides the 325-day rule. Therefore, a person absent from New Zealand in the service of the government is resident here irrespective of the length of their absence from New Zealand or whether they have a permanent place of abode in New Zealand. The provision applies while they remain in that service.
187. The purpose of s YD 1(7) is for New Zealand to retain the taxing rights to the income of people absent from New Zealand but who remain closely connected to New Zealand because they are representatives and servants of the New Zealand government abroad. The section is consistent with the longstanding tax treaty practice of countries retaining exclusive rights to tax the personal services-type income of their government representatives and servants abroad. This treaty practice conforms to the rules of international courtesy and mutual respect between countries, and is also consistent with the provisions of the Vienna Conventions on Diplomatic and Consular Relations.⁶ This international approach to taxing government servants explains the reason for s YD 1(7), as without the provision the employment income of New Zealand government servants abroad may not be taxed at all.
188. For the government service rule in s YD 1(7) to apply the person needs to be **“personally absent from New Zealand in the service of the New Zealand Government”**. To meet this requirement, the Commissioner considers the person must have been present in New Zealand in the service of the New Zealand government before their departure. Further, based on the wording of s YD 1(7), and taking into account the purpose of the rule, the Commissioner considers that being in the service of the New Zealand government should be the reason for the person departing from New Zealand. For example, s YD 1(7) will apply to an existing government employee being sent from New Zealand to pursue their duties for the New Zealand government abroad, or a government employee departing from New Zealand to undertake study overseas for their government department. This is because there is a sufficient connection between the **person’s** absence from New Zealand and their service to the New Zealand government.
189. **In the Commissioner’s view, the** government service rule in s YD 1(7) does not apply to treat people as New Zealand residents if they accept **“local office”** positions with the New Zealand government when they are abroad. For example, a person who is living in Paris and is recruited by the New Zealand embassy in Paris would not be treated as a New Zealand resident under s YD 1(7). It also does not apply if a person leaves New Zealand to take up **a “local office”** New Zealand government position overseas but they are not already in the service of the New Zealand government when they leave.
190. Employees of government departments (or their departmental agencies), and members of the New Zealand Defence Force and New Zealand Police, who are posted overseas from New Zealand will be considered to be absent from New Zealand in the service of the New Zealand government. This includes government servants who are pursuing studies overseas for the New Zealand government.
191. Employees of State-owned enterprises and contractors to the New Zealand government are not considered to be in the service of the New Zealand government as they are not so closely connected to the New Zealand government. They are not treated as New Zealand residents under s YD 1(7).
192. Employees of other public bodies will be subject to s YD 1(7) if their employing body is so closely controlled by the Government that it is an agent or instrument

⁶ The Vienna Convention on Diplomatic Relations 500 UNTS 95 (opened for signature 18 April 1961, ratified by New Zealand on 23 September 1970) and the Vienna Convention on Consular Relations 596 UNTS 261 (opened for signature 24 April 1963, signed by New Zealand on 10 September 1974).

of the New Zealand government. Control is measured by how much independence and discretion the body can insist on, not by how much control is actually enjoyed by the body. When the nature and degree of control exercised by the government is uncertain, or a public body has a substantial measure of independent discretion, the courts have indicated a reluctance to recognise the public body as an agent of the government.

193. Most public bodies listed as government agents in the Crown Entities Act 2004 are sufficiently controlled by the government to satisfy the common law test of control, and will therefore be agents of the government. Similarly, wholly owned subsidiaries of those government agents will also likely be sufficiently controlled to satisfy the test. This means employees of those bodies will probably be considered to be in the service of the New Zealand government. However, decisions need to be made on a body-by-body basis, taking into account the particular facts and governing rules for each body.
194. Bodies such as autonomous government entities, independent government entities, school boards of trustees and tertiary education institutions will most likely be too independent and enjoy too much discretion to be agents of the government. This means that employees of these bodies will not be in the service of the New Zealand government.
195. If a person ceases to be in the service of the New Zealand government while overseas, they will be non-resident from the date they cease their service, provided that they have satisfied the 325-day rule and do not have a permanent place of abode in New Zealand.
196. Section YD 1(7) does not apply to a spouse/partner or child accompanying someone in the service of the government on overseas postings. Their residence status needs to be determined independently under s YD 1.
197. Some DTAs that New Zealand is a party to have a specific article that allocates taxing rights in relation to remuneration for services rendered by government servants. Accordingly, when a person who is treated as a New Zealand resident under s YD 1(7) is serving in a country with which New Zealand has a DTA, the provisions of that DTA need to be considered.

Examples illustrating the government service rule

The following examples deal **only** with the government service rule. They do not consider the permanent place of abode test or any DTA implications.

Example 16

198. **Facts:** Aroha is an employee of a government department, living and working in Wellington. The government department needs Aroha to work overseas for four years. She will continue to be employed and paid by the government department **during her absence. Aroha's husband and children will accompany her overseas.**
199. **Result:** Aroha is treated as a New Zealand resident under s YD 1(7), and will continue to be for as long as she is absent from New Zealand in the service of the **New Zealand government. Aroha's husband and children are not** absent on government service so s YD 1(7) does not apply to them.
200. **Explanation:** Section YD 1(7) provides that despite the 325-day rule, a person who is absent from New Zealand in the service of the New Zealand government is treated as a New Zealand resident during the absence.

201. Aroha is absent from New Zealand in the service of the government. The reason for Aroha's absence from New Zealand is to carry out her duties for the government department that she works for. As such, she is treated as a New Zealand resident under s YD 1(7), and will continue to be for as long as she is absent from New Zealand in the service of the New Zealand government.
202. Each person's tax residence needs to be determined individually. Aroha's husband and children are not absent on government service so s YD 1(7) does not apply to them.

Example 17

203. **Facts:** Justine, a New Zealand expatriate, has been living and working in London for five years for an American bank. Justine is non-resident for New Zealand tax purposes. She hears that a New Zealand government department is looking for a person to work in its London office. She applies for the position and is successful.
204. **Result:** Justine will not become a New Zealand resident merely because she has started working for the New Zealand government in London.
205. **Explanation:** Justine is not absent from New Zealand in order to carry out her duties for the New Zealand government. She had been living away from New Zealand prior to her appointment to the position; the performance of her duties was not the reason for her absence from New Zealand.

Transitional resident rules

206. New migrants and returning New Zealanders may be transitional residents under s HR 8(2). If a person is a transitional resident they are entitled to tax exemptions for certain income.
207. Under s HR 8(2), a person will be a transitional resident if:
- they are a New Zealand resident through acquiring a permanent place of abode here, or through the 183-day rule;
 - for a continuous period of at least 10 years immediately before acquiring a permanent place of abode or satisfying the 183-day rule (ignoring the rule in s YD 1(4)) they did not meet those requirements, and were not resident in New Zealand;
 - they have not previously been a transitional resident; and
 - they have not ceased to be a transitional resident.
208. A person meeting the requirements for transitional residence will be a transitional resident (unless they elect not to be) from the first day that they are tax resident in New Zealand (under either the permanent place of abode test or the 183-day rule). If the person becomes a New Zealand tax resident under the 183-day rule, their tax residence will be back-dated under s YD 1(4) to the first of the 183 days of presence in New Zealand, and their transitional residence will start from that date. They will remain a transitional resident until the earliest of the following:
- the end of the 48th month after the month in which they acquired a permanent place of abode in New Zealand or satisfied the 183-day rule (ignoring the back-dating rule in s YD 1(4)), whichever is earlier,
 - the day before they stop being a New Zealand resident, or
 - the date on which they stop being a transitional resident because they elect not to be one (under s HR 8(4) or (5)).
209. The transitional resident rules provide a temporary tax exemption (s CW 27) for all foreign-sourced income except for:

- employment income in connection with employment or service performed while the person is a transitional resident; and
 - income from a supply of services.
210. The transitional resident rules also ensure that other provisions in the Act apply to produce a result for income tax purposes that is the same as if the transitional resident were non-resident (for example the CFC rules, the FIF rules, the financial arrangements (FA) rules, the trust rules and the non-resident withholding tax (NRWT) rules) (see s HR 8(1)).
211. Transitional residents and the spouses/partners of transitional residents are not entitled to working for families tax credits under the family scheme (ss MC 5, MD 7, and HR 8(5)).
212. The transitional resident rules apply to people who satisfy the requirements to be a transitional resident on or after 1 April 2006, for the 2005-06 and subsequent income years.
213. For further information about the transitional resident rules, and examples of how **they apply**, see "Temporary exemption from tax on foreign income for new migrants and certain returning New Zealanders" *Tax Information Bulletin* Vol 18, No 5 (June 2006) at 103, and "Temporary exemption for transitional residents" *Tax Information Bulletin* Vol 19, No 3 (April 2007) at 83.
214. However, it is noted that those TIB items are not accurate in two respects. Firstly, *Tax Information Bulletin* Vol 18, No 5 (June 2006) states that the period of transitional residence starts on the first day of the month in which the person migrates to New Zealand. However, as noted in *Tax Information Bulletin* Vol 19, No 3 (April 2007) and discussed above, the starting point for transitional residence is aligned with the start of a person's tax residence in New Zealand (including when the period of tax residence is back-dated under s YD 1(4) – for example where a person has visited New Zealand prior to moving here).
215. Secondly, *Tax Information Bulletin* Vol 19, No 3 (April 2007) states that transitional residence lasts for 48 months after migration. However, as noted at [208], it in fact lasts till the end of the 48th month after the month in which the person acquired a permanent place of abode in New Zealand (which will not necessarily be at the time of migration here) or satisfied the 183-day rule. To the extent that the TIB items on transitional residence suggest otherwise, they should not be relied on.

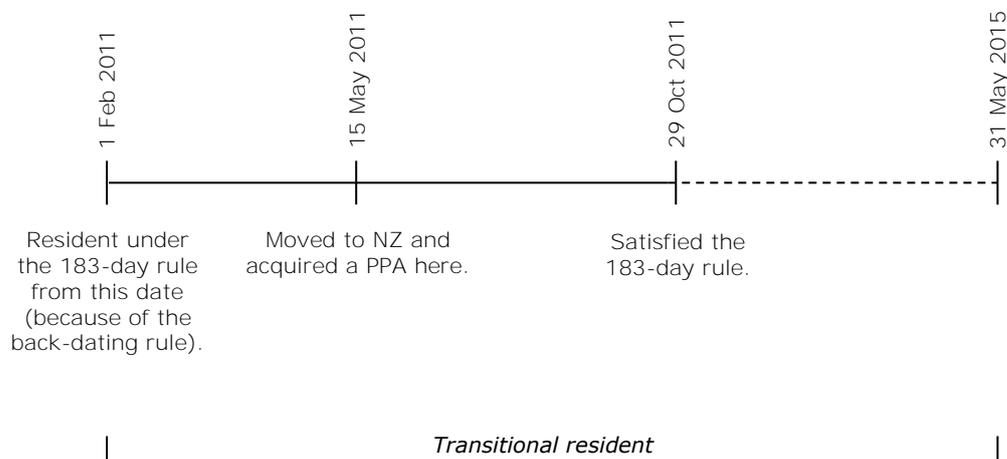
Example illustrating the transitional resident rules

The following example deals **only** with the transitional resident rules. It does not consider the 183-day and 325-day rules, the permanent place of abode test, or any DTA implications.

Though the application of the 183-day rule is not considered in the example, it is referred to in the explanation. This is because it is necessary to know the time from which a person becomes tax resident in New Zealand, and whether they satisfied the 183-day rule or the permanent place of abode test first, in order to establish the period during which the person will be a transitional resident.

Example 18

[This example is taken from "Temporary exemption for transitional residents" *Tax Information Bulletin* Vol 19, No 3 (April 2007), though it has undergone some minor editing and the explanation for the result is slightly expanded.]



Robert's transitional resident status starts from the first day of his NZ tax residence (1 Feb 2011). It ends at the end of the 48th month after the month in which he satisfied either the PPA test or 183-day rule (whichever is earlier). Robert satisfied the PPA test before he satisfied the 183-day rule, so his transitional resident status runs until the end of the 48th month after May 2011 (the month he acquired a PPA).

216. **Facts:** Robert visited New Zealand on 1 February 2011 for a job interview. On 15 May 2011 he relocated here permanently and acquired a permanent place of abode at that time. On 29 October 2011 he satisfied the 183-day rule and was deemed to be tax resident in New Zealand from 1 February 2011 because of the back-dating rule in s YD 1(4). He has never been tax resident in New Zealand before, and has not elected not to be a transitional resident.
217. **Result:** Robert would qualify for transitional residence. His status as a transitional resident would run from 1 February 2011 to 31 May 2015, provided he remains resident here and does not make an election not to be a transitional resident.
218. **Explanation:** Robert is resident in New Zealand from 1 February 2011, under the 183-day rule and s YD 1(4). Robert has never been a tax resident or transitional resident in New Zealand before, and he has not elected to not be a transitional resident. He therefore satisfies the requirements of s HR 8(2).
219. Although Robert is treated as tax resident in New Zealand from 1 February 2011 (because of the back-dating rule in s YD 1(4)), he did not meet the requirements of either s YD 1(2) or (3) (ignoring the back-dating rule) for being a resident until 15 May 2011, when he moved here and acquired a permanent place of abode here. Robert acquired a permanent place of abode in New Zealand before he satisfied the 183-day rule. His status as a transitional resident would therefore run from 1 February 2011 (the date from which Robert is tax resident in New Zealand) to 31 May 2015 (the end of the 48th month after the month in which he acquired a permanent place of abode in New Zealand).

Changes in residence

220. The residence of a person may change during an income year if:
- the person acquires a permanent place of abode in New Zealand during the year,
 - the first day of more than 183 days of presence in New Zealand in any 12-month period falls within the year,
 - the person ceases to have a permanent place of abode in New Zealand, or
 - the first day of more than 325 days of absence from New Zealand in any 12-month period falls within the year.
221. Some of the more significant income tax considerations that may be relevant when the residence status of a person changes during an income year are set out below. A change in residence may also have implications for the application of a DTA. Further, if a person is a settlor or beneficiary of a trust and their residence status changes there may be tax implications – see from [438].

(a) Taxation of foreign-sourced income

222. If the person derived income from sources outside New Zealand during the income year, that income will (subject to the transitional resident rules) be assessable income for New Zealand tax purposes if it was derived while the person was resident here (s BD 1(5)). Therefore, **where a person's residence** status changes during an income year, the amount of any foreign-sourced income derived by the person while they were resident in New Zealand must be determined. To do so, the total foreign-sourced income derived will need to be reasonably apportioned to the periods of residence and non-residence.

(b) Foreign dividend payments [applicable up until 31 March 2013]

223. If the person derived dividends from a New Zealand resident company that has elected under s OC 1 to be a foreign dividend payment account company, any foreign dividend payment (FDP) credits attached to dividends derived by the person are creditable, whether or not the person was resident when the dividends were derived. If the dividends were derived while the person was non-resident, the FDP credits can be credited against any non-resident withholding tax liability in respect of the dividend. Any excess credits are creditable against any other tax liability of the person to the extent of that liability, with any further excess credits being refundable.

(c) The financial arrangements rules

224. The financial arrangements rules are a timing regime that spreads income and expenditure under a financial arrangement over the term of the arrangement. If a person becomes a New Zealand resident during an income year and is a party to a financial arrangement, they may become subject to the financial arrangements rules. Where this is the case, they are treated as having assumed the accrued obligation to pay consideration under the financial arrangement immediately after the time at which they became resident, and as having paid the market value that a contract to assume the obligation had at that time (s EW 37(2)). The deemed acquisition price will then be taken into account in any subsequent base price adjustment required under s EW 29. To the extent that the exemption from the financial arrangements rules for non-residents (s EW 9) previously applied, that exemption will cease to apply when the person becomes resident.
225. If the person ceases to be a New Zealand resident during an income year and is a party to a financial arrangement, they must calculate a base price adjustment for

the financial arrangement as at the date of ceasing to be resident (s EW 29). If the base price adjustment is positive, it will be income derived by the person in the year for which the calculation is made (s EW 31(3)). If the base price adjustment is negative, it will be expenditure incurred by the person in the year for which the calculation is made, and a deduction may be allowed for that expenditure under s DB 6, s DB 7, s DB 8 or s DB 11 (s EW 31(4)). An exception exists if the person is a cash basis person and they cease to be a New Zealand resident before the first day of the fourth income year following the income year in which they first became a New Zealand resident. In that case, they do not need to calculate a base price adjustment for a financial arrangement that they were a party to both before becoming and after ceasing to be a New Zealand resident (s EW 30(1)).

226. A financial arrangement will be an excepted financial arrangement for a transitional resident if no other party is a New Zealand resident and the financial arrangement is not for a purpose of a business carried on in New Zealand by a party to the arrangement (s EW 5(17)).

(d) Provisional tax

227. If the person ceases to be a New Zealand resident during the income year, they may cease to be a provisional taxpayer for the purposes of the provisional tax rules (being the provisions listed in s RC 2). Conversely, if the person becomes a New Zealand resident during the income year, they may become a provisional taxpayer and liable to pay provisional tax in accordance with the provisional tax rules regime (s RC 3).

Relevance of double taxation agreements

228. New Zealand is party to DTAs with a number of countries. Where someone is tax resident in both New Zealand and a country with which we have a DTA, the DTA will determine what taxing rights each country has.
229. For a list of countries that New Zealand has DTAs with see <http://www.ird.govt.nz/international/residency/dta/>.

Dual residence

230. Dual residence occurs when an individual is resident in two countries under the laws of each of those countries. This can easily arise, as different countries have different tests of residence, or they may use more than one residence test. One situation where dual residence is likely to arise in practice is where one country has a personal presence test and another relies on more permanent connections focusing on other factors, **such as the location of a person's home** or their domicile. For example, if country A deems a person resident after they have been present there for 183 days, and country B employs a test based on other factors, a person normally resident in country B who is present in country A for a six-month period may be resident in both countries. Consequently, if both countries tax on a worldwide basis an element of double taxation may occur.
231. The New Zealand residence rules for individuals are intended to make it relatively easy to become resident here, and more difficult to lose residence. As such, dual residence may occur quite easily in the New Zealand context. Individuals who become resident in New Zealand under the 183-day rule may also be resident in another country under a test based on other factors, such as domicile. Conversely, individuals leaving New Zealand may remain resident here under the permanent place of abode test, while at the same time becoming resident in another country under a personal presence rule.

232. Where there is a DTA between New Zealand and another country, dual residence issues will be resolved by application of the residence article in the DTA. The object of that article is to ensure that taxpayers are precluded from having dual residence for DTA purposes. Where a taxpayer is resident under the domestic laws of New Zealand and the treaty partner, dual residence is avoided for the purposes of the DTA by applying a series of **"tie-breaker"** tests to allocate residence to one of the countries. Once residence has been allocated in this manner, the tax liability of the person, in relation to the items covered by the DTA, is determined on the basis of that residence status. Section BH 1(4) states:

Overriding effect

- (4) Despite anything in this Act, except subsection (5), or in any other Inland Revenue Act or the Official Information Act 1982 or the Privacy Act 1993, a double tax agreement has effect in relation to—
- (a) income tax;
 - (b) any other tax imposed by this Act;
 - (c) the exchange of information that relates to a tax, as defined in paragraphs (a)(i) to (v) of the definition of tax in section 3 of the Tax Administration Act 1994.
233. The Court of Appeal in *CIR v ER Squibb & Sons (NZ) Ltd* (1992) 14 NZTC 9,146 at 9,154 said this means that **"wherever and to the extent that there is any difference between the domestic legislation and the double tax agreement provision, the agreement has overriding effect"**. This means that the domestic legislation must be read together with the relevant DTA articles.
234. When a person who is tax resident in New Zealand under domestic law is deemed to be resident in another country for the purposes of a DTA, the person remains liable to New Zealand income tax on their worldwide income on the basis of their residence here. However, the liability is modified by any restrictions imposed by the **DTA on New Zealand's right to tax persons who are deemed to be resident in the other country for the purposes of the DTA**. For example, if the person receives dividends from a New Zealand resident company, the dividend resident withholding tax (RWT) would be calculated on the basis of the normal rate, but would **be subject to the limitation imposed by the DTA on New Zealand's right to tax dividends derived by someone deemed to be resident of the DTA partner for DTA purposes**. In most cases, the amount of tax that could be levied in New Zealand could not exceed 15 per cent of the gross amount of the dividend.
235. It is emphasised that the DTA residence articles are only relevant for the purposes of the DTAs. Someone who is resident in two countries under the domestic tax laws of those countries remains resident in both countries for other tax purposes – for example, goods and services tax.

Residence article

236. The residence article in many of **New Zealand's DTAs closely follows the residence article contained in the OECD's *Model Tax Convention on Income and on Capital*** (the OECD Model Convention). The residence article (art 4) of the OECD Model Convention, as it relates to individuals, provides:
1. For the purposes of this Convention, the **term "resident of a Contracting State"** means any person who, under the laws of that State, is liable to tax therein by reason of his domicile, residence, place of management or any other criterion of a similar nature, and also includes that State and any political subdivision or local authority thereof. This term, however, does not include any person who is liable to tax in that State in respect only of income from sources in that State or capital situated therein.
 2. Where by reason of the provisions of paragraph 1 an individual is a resident of both Contracting States, then his status shall be determined as follows:
 - a) he shall be deemed to be a resident only of the State in which he has a permanent home available to him; if he has a permanent home available to him in both States, he shall be

deemed to be a resident only of the State with which his personal and economic relations are closer (centre of vital interests);

- b) if the State in which he has his centre of vital interests cannot be determined, or if he has not a permanent home available to him in either State, he shall be deemed to be a resident only of the State in which he has an habitual abode;
- c) if he has an habitual abode in both States or in neither of them, he shall be deemed to be a resident only of the State of which he is a national;
- d) if he is a national of both States or of neither of them, the competent authorities of the Contracting States shall settle the question by mutual agreement.

237. As can be seen, the article applies when a person is a resident of both countries (Contracting States) under para [1]. This does not include any person who is liable to tax in a State in respect only of income from sources in that State. When the article applies, **the person's residence status for the purposes of the Convention is determined by applying a series of "tie-breaker" tests.** The **"tie-breaker" tests** in the relevant DTA are applied in order, until residence can be determined under one of them.

238. The DTA residence **"tie-breaker"** tests only potentially apply where the person concerned is resident of both countries under para [1] of art 4. Therefore, if a person comes to New Zealand from, say, Canada, becomes resident in New Zealand and ceases to be resident in Canada (and thus ceases to be liable to tax in Canada by reason of any of the listed criterion or similar criterion), it is clear that the person is resident in New Zealand for both the purposes of the Act and the DTA with Canada. The residence allocation rules will not be relevant in these circumstances because the person would not be a resident of Canada under para [1] of art 4. The DTA will still be relevant in terms of allocating taxing rights for any Canadian-sourced income.

Interpretation of terms used in the residence article

239. The terms **"permanent home"**, **"personal and economic relations"** (or **"centre of vital interests"**) and **"habitual abode"** are not defined in any of New Zealand's DTAs.

240. The **"general definitions"** article of New Zealand's DTAs typically provides that in applying the DTA, **"unless the context otherwise requires"**, any term not defined in the DTA has the meaning which it has under the laws of that State relating to the taxes to which the DTA applies.

241. The OECD commentary on art 3 (the **"General definitions"** article) of the OECD Model Convention states that the paragraph of the article concerning undefined terms was amended in 1995 to conform more closely to the general understanding of member States. The commentary notes that for the purposes of this paragraph of the article, the meaning of any undefined term may be ascertained by reference to the meaning it has for the purposes of any relevant provision of the domestic law (whether a tax law or not) of a Contracting State. This means that the meaning of an undefined term in a DTA may be ascertained by reference to domestic laws generally, not just tax laws (though any tax law meaning will prevail).

242. But, as noted, reference to any meaning that those terms may have under domestic law is only relevant if the context does not require otherwise. One of the general rules of treaty interpretation in art 31 of the Vienna Convention on the Law of Treaties,⁷ which New Zealand has ratified, is that a special meaning

⁷ Vienna Convention on the Law of Treaties 1155 UNTS 331 (opened for signature 23 May 1969, ratified by New Zealand on 4 August 1971).

shall be given to a term if it is established that the parties so intended (para [4] of art 31).

243. If a DTA between New Zealand and another country uses the wording of a particular article in the OECD Model Convention (or very similar wording), the Commissioner considers that it can be inferred that the OECD commentary on that article reflects the meaning the parties intended to be given to any undefined terms in that article. The Commissioner considers that in such circumstances the OECD commentary will be a significant aid to interpreting the relevant undefined terms. In such a case, the Commissioner considers that the context requires that the undefined term not simply be regarded as having the meaning (if any) that it has under domestic law – which is the **default position under the “general definitions” article**.
244. The OECD commentary on the residence article gives guidance on the meanings **to be given to the above undefined terms (“permanent home”, “personal and economic relations” (or “centre of vital interests”) and “habitual abode”)**. **New Zealand’s DTAs generally follow, or closely follow, the wording in the OECD Model Convention**. Therefore, the Commissioner considers that the OECD commentary on those terms will be a significant aid to interpreting their meaning, and any case law (New Zealand or foreign) that considers the meaning of the undefined term in a DTA context should also be considered.

Permanent home test

245. The first test **in the residence articles in New Zealand’s DTAs** gives preference to the country in which the person **“has a permanent home available to [them]”**. There are three elements to the test: there must be a home, it must be permanent, and it must be available for use.
246. It is evident from the OECD commentary that **the concept of “home”** is used in its physical sense (the commentary states that any form of home may be taken into account – ie, a house, apartment, rented or furnished room).
247. The OECD commentary states that for a home to be permanent **“the individual must have arranged and retained it for his permanent use as opposed to staying at a particular place under such conditions that it is evident that the stay is intended to be of short duration”** (OECD commentary on art 4 at [12]). The test is therefore an objective one, and it is necessary to consider the conditions under which the person retained the home and then conclude from that whether the home has the quality of permanence.
248. The OECD commentary on art 4 of the OECD Model Convention emphasises that the permanence of the home is essential, and states that this means that **“the person has arranged to have the dwelling available to him at all times continuously, and not occasionally for the purposes of a stay which, owing to the reasons for it, is necessarily of short duration”** (OECD commentary on art 4 at [13]). The OECD commentary gives as examples travel for pleasure, business travel, educational travel, attending a course at a school, etc.
249. **The home must be available for the person’s use. Availability in this context is not based on mere occupation, or immediate availability for occupation. “Available” is a broad term that includes several concepts including factual availability and legal availability (ie, legal rights and controls over the property). Determining whether a home is available involves assessing factors such as whether:**⁸
- the home is capable of being used by the person;

⁸ See *Case 12/2011* [2011] NZTRA 08, (2011) 25 NZTC 1-012 and *Case J41*.

- the person has the right to determine occupancy and possession of the property;
 - the person has the power to dispose of the property.
250. Applying these factors, the Commissioner considers that when a home is let out **on an arm's length basis** to an unassociated person it will generally be unavailable to the landlord as a permanent home. As a result, the Commissioner considers a house that is let under the Residential Tenancies Act 1986 (including one let on a periodic tenancy) will generally be unavailable to the landlord as a permanent home. If the house is let to an associated person or friend it might still be available to the owner as a permanent home.
251. The Commissioner is of the view that owning or personally renting accommodation is not fundamental to a person having a permanent home available to them. For example, a person may have a permanent home where accommodation is owned or leased by an employer, spouse/partner, company or trust (not controlled by the person), or where the person is able to live somewhere rent-free. If a person owns or personally rents a home that will be a relevant consideration, but if a home is arranged or retained in some other way (by or through a third party, for example) this will not of itself be determinative of whether the person has a permanent home. This is consistent with the view expressed in G A Harris, *New Zealand's International Taxation*, Auckland, OUP, 1990. To the extent that **Case 12/2011** may arguably suggest otherwise, the Commissioner does not agree.
252. If it is apparent that a person who is dual resident has a permanent home available in one country or jurisdiction that will be an end to the matter unless the person can establish that they also have a permanent home available in the other country or jurisdiction. Where a person has a permanent home available in both countries, the next test will generally be the personal and economic relations test. [The DTA between New Zealand and Malaysia, signed on 19 March 1976, differs in that if residence cannot be resolved under the permanent home test, the next test is the habitual abode test, followed by the personal and economic relations test.]
253. Where a person does not have a permanent home available to them in either country, the next test for consideration will generally be the habitual abode test. However, this is not the case under **New Zealand's DTAs with** Australia,⁹ Thailand,¹⁰ the Republic of South Africa,¹¹ the United Arab Emirates,¹² Spain¹³ and Papua New Guinea.¹⁴ Under those DTAs where a person does not have a permanent home available to them in either country the next test is the personal and economic relations test, followed by the habitual abode test.

Personal and economic relations (centre of vital interests) test

254. Generally **the next test in the residence articles in New Zealand's DTAs gives preference to the country "with which [the person's] personal and economic relations are closer (centre of vital interests)".**
255. In applying this test, **the person's personal and economic relations with both New Zealand and the other country must be considered, and the country with which these relations are closer (or in other words, their centre of vital interests) must be determined.** The OECD commentary on art 4 of the OECD Model Convention

⁹ Signed on 26 June 2009.

¹⁰ Signed on 22 October 1998.

¹¹ Signed on 6 February 2002.

¹² Signed on 22 September 2003.

¹³ Signed on 28 July 2005.

¹⁴ Signed on 29 October 2012.

indicates that the following types of factors may be taken into account in applying the test (at [15]):

... regard will be had to his family and social relations, his occupations, his political, cultural or other activities, his place of business, the place from which he administers his property, etc. The circumstances must be examined as a whole, but it is nevertheless obvious that considerations based on the personal acts of the individual must receive special attention. If a person who has a home in one State sets up a second in the other State while retaining the first, the fact that he retains the first in the environment where he has always lived, where he has worked, and where he has his family and possessions, can, together with other elements, go to demonstrate that he has retained his centre of vital interests in the first State.

256. **It is clear from the commentary that the “personal relations” referred to are wider** than immediate family relations. Social relations are also taken into account, as are political, cultural and other activities. Sporting activities, for example, would fall into this latter category. Overall, a wide range of personal connections is taken into account.
257. **The importance of the location of a person’s family depends on the person’s** circumstances (ie, for some people the location of family is going to be significant, for others not so). In many circumstances personal relations will be more significant than **economic relations because the location of a person’s family** is often highly significant. However, the issue needs to be determined on the specific facts relating to the person.
258. In *Hertel v MNR* 93 DTC 721 at 723, Sobier TCCJ commented that:
- In determining the centre of vital interests, it is not enough to simply weigh or count the number of factors or connections on each side. The **depth of the roots of one’s centre of vital interests** is more important than their number.
259. Assessing the **depth of a person’s roots requires weighing up the circumstances** as a whole to determine which locality is of greater significance to the person. Some commentators have suggested that greater weight is to be given to personal relations. However, the Commissioner considers that the better view is **that the “centre of vital interests” concept is a composite one, and does not give** preference to either personal or economic relations. The OECD commentary **states that “considerations based on the personal acts of the individual must receive special attention”.** The Commissioner considers that **“personal acts”** encompasses acts concerning both economic relations (such as seeking employment in a country) and personal relations (such as activities related to a **person’s family**).
260. **If a person’s economic** and personal relations are overall evenly balanced between New Zealand and another country (though personal relations are stronger with one country and economic relations with the other), the person will have no centre of vital interests, as the factors are regarded as being of equal weight. In this situation, the next test will need to be considered.
261. **A person’s historical association with a country is relevant** when considering the personal and economic relations test. If a person has always lived and worked in one country and retains a home, family and possessions there, it is likely that their personal and economic relations will be closer with that country even if a new home is established in another country (see *Gaudreau v R* 2005 DTC 66 (TCC) and *Yoon v R* 2005 DTC 1109). For example, a university lecturer going overseas on sabbatical leave for 12 months who has lived and worked in New Zealand for a significant time, and who retains their home and possessions in New Zealand, will have closer personal and economic relations with New Zealand than with the other country.
262. The focus of the test is on determining the country with which the person has closer personal and economic relations (their centre of vital interests). If such a

determination cannot be made under the personal and economic relations test, the next test needs to be considered. Generally, the next test will be the habitual abode test.

Habitual abode test

263. Generally, the habitual abode test applies in two situations:
- if a person has a permanent home available in both countries, and the country with which their personal and economic relations are closer (their centre of vital interests) cannot be established; or
 - if a person has no permanent home available in either country.¹⁵
264. The focus of the test is on whether the person has a habitual abode in New Zealand and/or the other country. As stated by the Canadian Federal Court of Appeal in *Lingle v R* 2010 FCA 152, the concept of a habitual abode:
- ... involves notions of frequency, duration and regularity of stays of a quality which are more than transient. To put it differently, the concept refers to a stay of some substance in the jurisdiction as a matter of habit, so that the conclusion can be drawn that this is where the taxpayer normally lives.
- A person will have a habitual abode in a country if they live there habitually or normally. A person may habitually live in more than one country; the enquiry is **not about assessing the country in which the person's abode** is more habitual, but about whether they have a habitual abode in New Zealand and/or the other country.
265. The OECD commentary on art 4 of the OECD Model Convention indicates that the test is applied by taking into account all of a person's stays in a country, not only those at a home the person owns or rents there. For example, if a person has permanent homes available in both New Zealand and Australia, all stays in New Zealand, whether at their permanent home or elsewhere, are considered in determining whether the person has a habitual abode here.
266. It is important to consider the particular circumstances of the person when determining whether they have a habitual abode in a country. In assessing whether a stay is more than transient, the reasons for the stay are relevant. For example, where a person spends approximately 100 days in New Zealand in a year because they return to New Zealand every weekend, this may suggest that the person has a habitual abode here. On the other hand, three stays of approximately 30 days duration each in a year, for a course of medical treatment, may indicate that those stays are transient and not by themselves indicative of a habitual abode here.
267. The OECD commentary also indicates that the test is not applied by focusing only on the income year concerned. The OECD commentary states that:
- ... [t]he comparison must cover a sufficient length of time for it to be possible to determine whether the residence in each of the two States is habitual and to determine also the intervals at which the stays take place".
268. It is important to note though, that the focus is on where the person normally lives **during the period of dual residence**. In obvious cases there is no need to consider other periods. However, a wider view (ie, looking beyond the period of dual residence) may assist in cases where it is unclear, or when determining

¹⁵ As noted at [253], the DTAs between New Zealand and Australia (signed on 26 June 2009), Thailand (signed on 22 October 1998), South Africa (signed on 6 February 2002), the UAE (signed on 22 September 2003), Spain (signed on 28 July 2005) and PNG (signed on 29 October 2012) are exceptions to this. Under those DTAs, where a person does not have a permanent home available to them in either country the next test for consideration will be the personal and economic relations test.

whether the stays in a particular country are either transient or of substance. The Commissioner considers that the appropriate length of time outside of the period of dual residence to consider will be just the amount that is necessary to determine whether the person had a habitual abode in New Zealand during the period of dual residence. The Commissioner now considers that the period looked at in applying the habitual abode test in the matter that became **Case 12/2011 was inappropriately long. In any event, it is noted that the TRA's discussion of** how the habitual abode test would apply to the facts of that case (which was along the lines of submissions made by counsel) was *obiter*, the TRA having already found the taxpayer to be solely resident in New Zealand at all material times under the earlier tie-breaker tests.

Nationality and mutual agreement

269. When a person has a habitual abode in both countries, or in neither of them, residence is generally determined **under New Zealand's DTAs** on the basis of nationality or citizenship. In cases where nationality is stated to be the test, the concept of nationality (for individuals) is generally defined in relation to New Zealand to be a person who is a New Zealand citizen. A New Zealand citizen is someone who has citizenship here under the Citizenship Act 1977.
270. If the residence issue cannot be resolved under the tie-breaker tests, the residence article provides that the question may be resolved by mutual agreement between the competent authorities of the Contracting States.

Examples illustrating the DTA residence tie-breaker tests

The following examples deal **only** with the DTA residence tie-breaker tests. They do not consider the domestic residence tests in detail, any DTA implications, or any potential application of the transitional resident rules.

Example 19

271. **Facts:** Stacey, who is employed as a university lecturer, travels to the United Kingdom for 15 months sabbatical leave at a United Kingdom university. While on leave, Stacey remains in the employment of a New Zealand university, and is required to work for the university on her return to New Zealand. Stacey and her partner let their house in New Zealand out to tenants while they are in the United Kingdom. The tenancy is a periodic tenancy under the Residential Tenancies Act 1986, so is terminable with a 42-day notice period if Stacey requires it as her principal place of residence. The tenants are not associated with or friends of Stacey or her partner. **Stacey's partner travels with her to the United Kingdom.** Stacey remains a member of a number of local clubs and organisations in New Zealand, and keeps most of her personal property, including investments, in New Zealand (looked after and managed by family members). While in the United Kingdom, Stacey and her partner rent a house near the university where Stacey spends her sabbatical leave. For the purposes of this example it is assumed that Stacey is resident for tax purposes in the United Kingdom under the relevant United Kingdom legislation.
272. **Result:** Stacey is resident in both New Zealand and the United Kingdom under the tax legislation of each country. However, for the purposes of the DTA between New Zealand and the United Kingdom, she is deemed to be a resident of the United Kingdom.
273. **Explanation:** Stacey is resident in New Zealand under s YD 1 of the Act because she has a permanent place of abode here. As noted above, it is assumed that she

is also resident for tax purposes in the United Kingdom under the relevant United Kingdom legislation.

274. The question **of Stacey's residence for the purposes of the DTA is resolved** by the permanent home test. Stacey does not have a permanent home available in New Zealand because she and her partner have rented out their New Zealand home on **arm's length terms to tenants who are not associated with them or friends of theirs**. Stacey has a permanent home in the United Kingdom as she has rented a **house there for 15 months**. **Although Stacey's stay in the United Kingdom is for a known and fixed duration, it is sufficiently long that it cannot be regarded as temporary.**
275. As Stacey has a permanent home in the United Kingdom and does not have one in New Zealand, she is deemed to be a resident of the United Kingdom for the purposes of the DTA.

Example 20

276. **Facts:** Luke owns a house in New Zealand and one in Malaysia. He has extensive business interests in both New Zealand and Malaysia. Luke regularly spends short periods in New Zealand, and these add up to approximately five months of the year. **Luke's visits to New Zealand are primarily for business purposes, but** he also spends time catching up with family here. Luke works and lives in Malaysia for the remainder of the time, where he also occupies a number of positions of responsibility in the community. Luke is married, and his wife and children live in Malaysia. For the purposes of this example it is assumed that Luke is resident for tax purposes in Malaysia under the relevant Malaysian legislation.
277. **Result:** Luke is resident in both New Zealand and Malaysia under the tax legislation of each country. However, for the purposes of the DTA between New Zealand and Malaysia, Luke is treated solely as a Malaysian resident.
278. **Explanation:** Luke is resident in New Zealand under s YD 1 of the Act as he has a permanent place of abode here. As noted above, it is assumed that he is also resident for tax purposes in Malaysia under the relevant Malaysian legislation.
279. Luke has permanent homes available to him in both New Zealand and Malaysia because his houses in both countries are continuously available to him for use. As Luke has a permanent home available to him in both countries, the next question is whether he has a habitual abode in either country. [As noted at [252], the order of the tie-breaker tests in the DTA between New Zealand and **Malaysia, signed on 19 March 1976, differs from that in New Zealand's other DTAs**. Under New Zealand's other DTAs, if a person has a permanent home available in both countries, the personal and economic relations test would be applied next.] Luke has a habitual abode in Malaysia because he habitually lives there for seven months of the year. Luke also has a habitual abode in New Zealand because he habitually spends approximately five months of the year here. **The reasons for Luke's stays in New Zealand (business and visiting family) suggest that the stays are more than transient in nature.**
280. As Luke has a habitual abode in both New Zealand and Malaysia, it is necessary to determine whether his personal and economic relations are closer with Malaysia or with New Zealand. [Again, note the difference in the order of the tie-breaker tests in the DTA between New Zealand and Malaysia, signed on 19 March **1976, compared to New Zealand's other DTAs.**] Luke has close economic relations with both countries due to his extensive business interests in both countries. Luke also has personal relations with both countries. These personal **relations are considered to be stronger with Malaysia, given that Luke's wife and children live there, and also that he is involved in the community there.** As such,

weighing up the circumstances as a whole, Luke's personal and economic relations are closer with Malaysia. Luke is therefore treated solely as a Malaysian resident for the purposes of the DTA.

Example 21

281. **Facts:** Megan, who normally resides in Canada, is seconded to New Zealand by her Canadian employer for a period of 18 months. While in New Zealand, Megan works for the New Zealand subsidiary of her Canadian employer. While she is in New Zealand, Megan lets her house in Canada out for a fixed-term of 18 months. **The tenant is not associated with or a friend of Megan's.** Megan lives in rented accommodation in New Zealand. Megan leaves most of her personal property in Canada, and most of her investments are in Canada. For the purposes of this example it is assumed that Megan is resident for tax purposes in Canada under the relevant Canadian legislation.
282. **Result:** Megan is resident in both New Zealand and Canada under the tax legislation of each country. However, for the purposes of the DTA between New Zealand and Canada, Megan is deemed to be a resident only of New Zealand.
283. **Explanation:** Megan is resident in New Zealand under s YD 1 as she is present here for more than 183 days in a 12-month period. As noted above, it is assumed that she is also resident in Canada under the relevant Canadian legislation.
284. Megan has a permanent home available to her in New Zealand as she has rented **accommodation here for 18 months.** Although Megan's stay in New Zealand is for a known and fixed duration, it is sufficiently long that it cannot be regarded as temporary. Megan does not have a permanent home available to her in Canada as her house there is rented out **on arm's length terms** to a tenant who is not associated with her or a friend of hers. As Megan has a permanent home available to her in New Zealand but not in Canada, she is deemed to be a resident only of New Zealand for the purposes of the DTA.

Example 22

285. **Facts:** Jonty grew up in South Africa, and moved to Canada with his parents when he was 16 years old (when his father was temporarily transferred there for work). After three years, his parents moved back to South Africa. By this time, Jonty had started university in Canada and decided to stay there. Jonty graduated and had been working in Canada for two years when he was offered a two-year secondment to New Zealand by his Canadian employer. While in New Zealand, Jonty is employed by the New Zealand subsidiary of his Canadian employer. Jonty retains his bank accounts in Canada and opens new ones in New Zealand. He does not transfer his Canadian superannuation into his New Zealand superannuation fund, as he may well return to Canada at the end of his secondment. Jonty lived in a rented flat in Canada, which he gave up when he moved to New Zealand. Jonty has to travel between Auckland and Wellington, on a roughly week-**about basis, for work, and he lives in his employer's serviced** apartments in both cities. Jonty has very little personal property. What he does have he either brings with him to New Zealand or sells before leaving Canada. At the end of the two-year secondment, **Jonty's position in New Zealand is extended** for another 18 months. During the three and a half years that Jonty lives in New Zealand, he returns to Canada once, for a three-week holiday. For the purposes of this example it is assumed that Jonty is resident for tax purposes in Canada under the relevant Canadian legislation.
286. **Result:** Jonty is resident in both New Zealand and Canada under the tax legislation of each country. However, for the purposes of the DTA between New Zealand and Canada, Jonty is deemed to be a resident only of New Zealand.

287. **Explanation:** Jonty is resident in New Zealand under s YD 1 of the Act as he is personally present here for more than 183 days in a 12-month period. As noted above, it is assumed that he is also resident for tax purposes in Canada under the relevant Canadian legislation. Jonty does not have a permanent home available to him in Canada because he gave up his rented flat there. Jonty does not have a permanent home available in New Zealand because his homes here (a series of serviced apartments) are not permanent.
288. As Jonty does not have a permanent home available in either country, the question is whether Jonty has a habitual abode in either country.
289. Jonty has a habitual abode in New Zealand because he habitually or normally lives here during the period of dual residence. The period of dual residence is sufficiently long that it is not necessary to look beyond that period to determine **whether Jonty's time in New Zealand is transient or of substance. It is apparent** that for the three and a half years of dual residence Jonty has a habitual abode in New Zealand. Jonty clearly does not have a habitual abode in Canada during the period of dual residence – he returned there only once in that time, for a holiday of short duration. Consequently, Jonty is deemed to be a resident only of New Zealand for the purposes of the DTA.

Part 2 Residence of companies

Overview

290. Section YD 2 of the Act sets out when a company is a New Zealand resident, stating (relevantly) that:

YD 2 Residence of companies

Four bases for residence

- (1) A company is a New Zealand resident for the purposes of this Act if—
- (a) it is incorporated in New Zealand;
 - (b) its head office is in New Zealand;
 - (c) its centre of management is in New Zealand;
 - (d) its directors, in their capacity as directors, exercise control of the company in New Zealand, even if **the directors'** decision-making also occurs outside New Zealand.

International tax rules

- (2) Despite subsection (1), for the purpose of the international tax rules, a company is treated as remaining resident in New Zealand if it becomes a foreign company but is resident in New Zealand again within 183 days afterwards.

...

291. A company may easily satisfy more than one, or even all, of these tests. Such a company will clearly be resident in New Zealand. However, it is noted that the tests are alternatives, and a company only needs to satisfy one of them to be resident here.

292. A “foreign company” is a company not resident in New Zealand and not treated as resident in New Zealand under a DTA (s YA 1). Section YD 3 sets out different tests to determine the country in which a foreign company is treated as resident for the purposes of the “international tax rules” (as defined in s YA 1). This is discussed briefly from [411].

293. The discussion of the residence rules for companies is structured as follows:

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Company definition

294. "Company" is defined in s YA 1. The relevant definition for the purposes of the residence rules is:

YA 1 Definitions

In this Act, unless the context requires otherwise—

...

company—

- (a) means a body corporate or other entity that has a legal existence separate from that of its members, whether it is incorporated or created in New Zealand or elsewhere:
- (ab) does not include a partnership:
- (abb) does not include a look-through company, except in the PAYE rules, the FBT rules, the NRWT rules, the RWT rules, the ESCT rules, the RSCT rules, and for the purposes of subpart FO (Amalgamation of companies):
- (ac) includes a listed limited partnership:
- (ad) includes a foreign corporate limited partnership:
- (b) includes a unit trust:
- (c) includes a group investment fund that is not a designated group investment fund, but only to the extent to which the fund results from investments made into it that are—
 - (i) not from a designated source, as defined in section HR 3(5) (Definitions for section HR 2: group investment funds); and
 - (ii) not made before 23 June 1983, including an amount treated as invested at that date under the definition of pre-1983 investment in section HR 3(8):
- (d) includes an airport operator:
- (e) includes a statutory producer board:
- (f) includes a society registered under the Incorporated Societies Act 1908:
- (g) includes a society registered under the Industrial and Provident Societies Act 1908:
- (h) includes a friendly society:
- (i) includes a building society:

...

295. As the definition extends to any entity with a legal existence separate from that of its members, this would include a wide range of entities established under the laws of other countries that, although not companies in the strict sense, are equivalent to companies. If any such entity satisfied any of the company residence tests in s YD 2, it would be a New Zealand resident company and would therefore be liable for tax here on its worldwide income.

296. Usually a look-through company is treated as being transparent, but for some tax purposes it is still treated as a company. For example, a look-through company is not transparent for the purposes of the NRWT rules and the RWT rules. In those circumstances the residence of the owners of the company is not relevant. This means that someone paying passive income to a look-through company that meets the requirements of subpart HB can assume that they are making a payment to a NZ resident company and not to the owners of the company. The company can be assumed to be a New Zealand resident company because to qualify as a look-through company in the first place the company needs to be a New Zealand resident under s YD 2 and any applicable DTA.

Place of incorporation test

297. Section YD 2(1)(a) provides that a company is a New Zealand resident if it is incorporated in New Zealand. This is an objective and easily ascertainable test of corporate residence: a company is resident if it has been through a process of

incorporation in New Zealand. A company incorporated under the Companies Act 1993 would be resident here.

298. The place of incorporation test obviously cannot apply to companies that are not capable of being incorporated. For example, there is no incorporation procedure for unit trusts in New Zealand, so they could not be resident here under s YD 2(1)(a). However, companies that cannot be incorporated may be resident in New Zealand under one of the other tests in s YD 2.

Head office test

299. Section YD 2(1)(b) provides that a company is a New Zealand resident if its head office is in New Zealand.

300. **The word "office" is** defined in the Oxford English Dictionary (online ed, 3rd edition, Oxford University Press, 2013, accessed 3 March 2014) (relevantly) as meaning:

office, n.

6.

a. A room, set of rooms, or building used as a place of business for nonmanual work; a room or department for clerical or administrative work.

Also (in extended use): the staff of such a room, department, etc.

301. The Commissioner therefore considers that "office" in the context of the head office test means a physical place from where the business is conducted; a place where the administration and management (in the broadest sense) of a business is carried out. The head office of a company is the office that is above all others: the place of administration and management that is superior to all others. It is the office from which the business of the company is directed and carried on. An office will be superior to other offices of the company if individuals working in those other offices are responsible to individuals located in that office. The focus of the test is therefore on a physical place, in the sense of a building, from which the overall operations of the company are directed and carried on.
302. In determining whether a company has its head office in New Zealand the following factors may be relevant:
- The location of senior management staff. If senior management operate from an office in New Zealand, this would be a strong indicator that the **New Zealand office is the company's head office.**
 - Where the major strategic and policy decisions are made. If individuals working in other offices act in accordance with decisions and policy made at a particular office, that office is likely to be the head office.
 - Whether specialised functions, for example of an advisory nature, are carried out in a particular office. If a number of specialised functions are carried out in a particular office this may indicate that the office is the head office, although the significance of this factor will depend on the overall structure of the company.
 - Whether the staff of the company consider that an office is the head office.
303. Weighing up these factors should identify whether a company's head office is in New Zealand. Usually there will not be uncertainty as to the location of a **company's head office.** If a company is engaged in carrying on business activities, identifying **the company's highest office** should not be difficult. An example where it could be more difficult is where a company is merely a passive investment vehicle. **The passive nature of the company's activities** may make identifying its highest office difficult, or the company may simply have no office.

Centre of management test

Description of the test

304. Section YD 2(1)(c) provides that a company is a New Zealand resident if its centre of management is in New Zealand. The focus of the test is on the centre of management of the company as a whole, not the management of only part of a **company's operations**. In determining where the centre of management of a company as a whole is, acts of management at various levels may be relevant (see: *Vinelight Nominees Limited and Weyand Investments Limited v CIR* [2013] NZCA 655).
305. The test is a **de facto** test: that is, the focus is on where the company's centre of management is as a matter of fact (*NZ Forest Products Finance NV v CIR* (1995) 17 NZTC 12,073). **The test is not limited to consideration of the company's formal management structures**, such as those set out in corporate governance documents. The test focuses on how the company is managed in reality, even if that conflicts with the governance documents or formal structures.
306. Therefore, if the senior executives of a company established in a foreign country manage the company on the basis of instructions from persons located in New Zealand, without exercising their independent minds as to how the company should be managed, the centre of management of the company will be in New Zealand rather than in the foreign country. This is the case even if the persons giving instructions from New Zealand are not officers of the company under the **company's constitution**. That said, there may well be persons who influence the decisions made by the executives managing a company, or who provide guidance to them. This will not amount to **de facto** management of the company if those charged with the management are in fact exercising that management function independently, not merely doing the bidding of others who are in reality managing the company.

Centre of management of the entire company

307. The centre of management test focuses on the centre of management of the entire company. Therefore, if a company that operates in several countries has a centre of management in New Zealand, but that centre of management only relates to the **company's New Zealand operations, the company will not be resident here under the centre of management test**.
308. In some cases, multinational companies conduct business in New Zealand directly through a branch rather than through a locally established subsidiary. The local branch may have its own executives and, occasionally, its own board of directors. In this situation, although the company has significant links with New Zealand, it will not be resident here under the centre of management test. The management of the branch does not constitute the centre of management of the company as a whole, only the centre of management of a part of the company.
309. On the other hand, companies incorporated outside New Zealand, that conduct operations outside New Zealand, may have their centre of management in New Zealand. Such companies will be resident in New Zealand under the centre of management test despite their close connections with other countries.

Comparison between the centre of management test and the head office test

310. It may well be that a company satisfies both the head office and centre of management tests, as the centre of management of a company will commonly be located in its head office. However, the focus of the two tests is different. The head office test concentrates on a physical place, ie, on an office that constitutes a **company's highest office**. By contrast, the focus of the centre of management

test is not on identifying the quality of a particular office, but rather on the broader question of whether the management of a company is centred in New Zealand. A company does not need to have an office in New Zealand to satisfy the centre of management test.

311. A company may have no office (and therefore obviously no head office) in New Zealand, but its centre of management may be here because the management decisions are effectively undertaken from New Zealand. In this situation, the company will be resident under the centre of management test, even though the head office test is not satisfied.

Director control test

Description

312. Section YD 2(1)(d) provides that a company is a New Zealand resident if its directors, in their capacity as directors, exercise control of the company in New Zealand. A company that satisfies this test is resident whether or not the **directors' decision-making** is confined to New Zealand.

Definition of director

Section YA 1 definition

313. The relevant definition of "director" in s YA 1 provides that:

YA 1 Definitions

In this Act, unless the context requires otherwise—

...

director—

(a) means—

- (i) a person occupying the position of director, whatever title is used:
- (ii) a person in accordance with whose directions or instructions the persons occupying the position of directors of a company are accustomed to act:
- (iii) a person treated as being a director by any other provision of this Act:
- (iv) in the case of an entity that does not have directors and that is treated as, or assumed to be, a company by a provision of this Act, any trustee, manager, or other person who acts in relation to the entity in the same way as a director would act, or in a similar way to that in which a director would act, were the entity a company incorporated in New Zealand under the Companies Act 1993:

...

314. This extended definition of director ensures that **de facto** directors are included when considering whether a company is a New Zealand resident under the director control test.

Persons carrying out director's duties

315. A person is treated as a director if they occupy the position of director, whether or not that title is used. That is, any person carrying out the duties of a director is a director.

Persons giving directions or instructions to nominated directors

316. A person is treated as a director if those occupying the position of directors of a company are accustomed to act in accordance with **the person's** directions or instructions. For example, if the directors of a company incorporated in Hong Kong were accustomed to act in accordance with instructions from a New Zealand resident individual, that individual would be a director of the company. The company may therefore potentially be a New Zealand resident under the director

control test, as control of the company by a director is exercised from here. [See further from [335] as to the considerations to have regard to when there is exercise of directorial control both in New Zealand and elsewhere.]

317. In practical terms, it will be necessary to consider a pattern of decision-making to determine whether the nominated directors are accustomed to act in accordance **with another person's directions or instructions (whether formal or otherwise)**.
318. The Commissioner considers that the directions or instructions do not need to be given directly to the person occupying the position of directors. For example, where there is a chain of companies that have directors who are accustomed to act in accordance with the directions or instructions of another person, the chain must be traced through to establish on whose directions or instructions the directors are accustomed to act. That person will be considered a director under the Act. For example, if the directors of company X are accustomed to act under instructions from the directors of company Y, and the directors of company Y act under instructions from a New Zealand resident A, then A will be a director of both X and Y **under the definition of "director" in s YA 1**.

Companies without conventional directors

319. The **definition of "director"** in the Act extends to entities that do not have directors in the conventional sense. In the case of an entity that is treated as or assumed to be a company under the Act, a person who acts in the same or in a similar way to that in which a director would act is treated as a director. A person will fall within this part of the definition if they are involved in making the types of decisions that a director of a company would normally make. These would include major strategic and policy decisions.
320. Therefore, the manager of a unit trust would be a director because they are involved in making the major decisions in relation to the unit trust: for example, **the decisions in relation to the management of the unit trust's investments, the marketing of interests in the unit trust, and the distribution policy of the unit trust**. If the manager exercises control of the unit trust from New Zealand, the unit trust will be a New Zealand resident.

Companies as directors

321. The definition of director in the Act is broad enough to encompass both natural persons and companies that are appointed as or that act as directors. This may result in a New Zealand resident company being treated as a director of a company established in another jurisdiction (see Example 23 below).

Control by directors

322. The director control test focuses on where the directors exercise their directorial control of the company from, ie, the place from which the strategic and policy decisions are made. A company will be resident in New Zealand under this test if directors are effectively controlling the company from New Zealand, ie, if the central and directing mind of the company is here.
323. The test is only satisfied if directors acting in their capacity as directors exercise control from New Zealand. If directors control a company from New Zealand in their capacity as shareholders, but not in their capacity as directors, the company will not be resident here under the director control test.

De facto test

324. The director control test is satisfied if control of a company is exercised in New Zealand, whether or not decision-making by directors is confined to New Zealand.

The test is one of *de facto* control. That is, the question is whether control of the company by directors is actually exercised from New Zealand.

325. There are a number of ways in which directors may exercise control of a company. For example, control may be exercised through:
- **decisions made in the course of formal directors' meetings;**
 - decisions made in the course of a telephone / video link up etc between directors;
 - **the signing of resolutions outside directors' meetings;**
 - informal decisions made by directors, acting in their capacity as directors, **outside the course of the directors' meetings.**
326. The method by which directors exercise control of a company may vary considerably from case to case. Each case must be considered on its facts to determine the place from which the directors actually exercise control of the company.
327. **The significance of the location of directors' meetings will vary from case to case.** If directors exercise control **only in the course of directors' meetings**, then the location of the meetings will be of paramount importance. On the other hand, if **control is exercised outside the directors' meetings, and the meetings are merely** to formalise decisions that have already been made, the location of the meetings will be of little significance.
328. The fact that directors of a company exercise directorial functions from New Zealand does not necessarily mean that control of the company by its directors is exercised from New Zealand. For example, if the directors ordinarily exercise **their powers in the course of directors' meetings held in Australia, the fact that** New Zealand directors occasionally sign resolutions in New Zealand or occasionally participate in telephone conferences from New Zealand does not mean that the directors are exercising control of the company from New Zealand. See *Case* 11/2011 (2011) 25 NZTC 1-011, [2011] NZTRA 07.
329. If the nominated directors do not exercise control of a company, but rather *de facto* directors exercise control from New Zealand, the company will be resident in New Zealand even though the *de facto* directors are not directors under the **company's** constitution.
330. Determining whether the nominated directors exercise true control requires consideration of how the company is, in reality, controlled. The fact that the nominated directors may be accustomed to act in accordance with the directions or instructions of another person does not necessarily mean that they are not exercising true control of the company (though it will mean that the person in accordance with whose directions or instructions they are accustomed to act would also be a director under the definition in s YA 1). If the nominated directors exercise their independent minds in undertaking their directorial **functions, rather than acting as mere pawns or "rubber stamping" the decisions of** others, they will be exercising true control of the company.
331. In considering whether the nominated directors are truly exercising directorial control, the remuneration provided to them may be a relevant consideration. If their remuneration does not reflect their apparent duties and responsibilities, the nominated directors may not be carrying the burden of decision-making responsibility. It is also appropriate to consider who the nominated directors are. In tax havens, for example, directors commonly have several hundred directorships. Such a situation may suggest that the directors are not actively involved in making decisions, and that their directorial functions are exercised in

accordance with outside instructions without the independent thought required for them to be considered to be exercising true control of the company. The circumstances of the exercise of the directorial functions would need to be considered closely to determine whether the nominated directors are in fact exercising the directorial function independently, or merely doing the bidding of others who are in reality controlling the company.

Distinction between *de facto* control, influence and the provision of services

332. In practice, it may be difficult to determine whether the nominated directors of a company are acting under directions or instructions from another person or are merely influenced but not controlled by another person. A majority shareholder, for example a parent company, will normally influence to some extent the actions of the company in which it is a shareholder. However, if the majority shareholder only exercises the powers that such a shareholder would have in general meetings — for example, to appoint and dismiss members of the board, and to approve and initiate changes to the financial structure of the company — then that shareholder will not be controlling the company in terms of the director control test.
333. By contrast, if the majority shareholder assumes the functions of the company's board, or if that board merely "rubber stamps" decisions made by the majority shareholder without independent consideration being given to the decisions, the majority shareholder will be a director of the company under the definition in the Act. This is consistent with the common law approach – see for example *Unit Construction Co Ltd v Bullock* [1959] 3 All ER 831 (UKHL). If this is the case, and if the majority shareholder exercises control of the company from New Zealand, the company will be resident here under the director control test. In considering whether someone has *de facto* control over a company, the degree of autonomy exercised by the members of the company's board in relation to matters like investment, production, marketing, finance and procurement must be considered. If the board cannot make decisions about matters of this type without prior approval from the major shareholder, then the majority shareholder is likely to be in *de facto* control of the company.
334. In relation to companies that are subsidiaries, the *de facto* exercise of control by the parent company must be distinguished from the mere provision of advisory services. Often, large corporate organisations establish centralised advisory departments to provide administrative, financial, accounting, and other services for companies that are members of the organisation. When a parent company provides services of this nature to a subsidiary, it is not in control of the subsidiary under the director control test merely because of the provision of those services.

Exercise of powers in New Zealand and in another country

335. In cases where a company has both New Zealand and foreign directors, the functions performed by the New Zealand directors from New Zealand must be considered to determine whether they constitute the exercise of control of the company by its directors from New Zealand. If the powers of all directors are equal, the issue may be resolved by simply looking to where the majority exercise their control. For example, if a company has directors with equal powers, three of whom live in Australia and two in New Zealand, and control is exercised through directors' meetings held in Australia and through occasional teleconferences between the Australian and New Zealand directors, the company would not be resident in New Zealand under the director control test. In these circumstances, when the directors exercise their powers concurrently from New Zealand and Australia, the majority of the directors are located in Australia.

Consequently, on a simple majority approach, control of the company by its directors is not exercised from New Zealand.

336. However, a simple majority approach is not appropriate where any of the directors have exclusive special powers that enable them to control the company. Nor is it appropriate where any of the directors are otherwise in **de facto** control of the company, for example, because the other directors are merely nominees. In these circumstances, it is necessary to determine whether the controlling directors exercise control of the company from New Zealand.

Residence of directors

337. The residence status of a **company's directors is not relevant in determining** whether the director control test has been satisfied. The focus of the test is on whether the directors exercise control of the company from New Zealand. In cases where the simple majority approach outlined at [335] is appropriate, the question is not whether a simple majority of the directors are resident in New Zealand but rather whether a simple majority of the directors exercise their directorial powers from New Zealand.

Continuing test

338. The director control test will be satisfied if the directors exercise control of a company from New Zealand on a continuing basis. If control is ordinarily exercised from New Zealand, but is occasionally exercised from outside New Zealand, the company will be resident in New Zealand on the basis that the directors exercise control from here.

Control of the entire company

339. A company will not be resident here under the director control test unless the control exercised by directors from New Zealand is control of the company as a whole. Therefore, if New Zealand directors exercise control only in relation to the New Zealand operations of the company, and directors elsewhere exercise control of the company as a whole, the company will not be resident here under the director control test.

Comparison between the director control test and the head office and centre of management tests

340. The centre of management test focuses on the management of the company as a whole. Acts of management at various levels may be relevant to determining where the centre of management is. This differs from the director control test, which concentrates on the directorial control of the company, ie, the place from which the strategic and policy decisions are made. In some cases there may not be a clear distinction between aspects of the management of the company and the directorial decision making and control because, for example, the directors are involved in managing the company.
341. The head office of a company may also be the place from which the directors exercise control of the company. However, the two tests are different in nature. The head office test focuses on a physical place, ie, on the office from which the business of the company is directed and carried on. In contrast, the director control test looks to the place from which the directors ultimately control the company.

Examples illustrating the company residence tests

Example 23

342. **Facts:** Company A is incorporated in Hong Kong and carries on a business manufacturing clothes there. **A's operations are all** managed from Hong Kong. A has no office in New Zealand. All meetings of the board of directors are held in Hong Kong, but the Hong Kong directors always act on the instructions of company **A's New Zealand parent company**, and unquestioningly implement the decisions made by the parent company.
343. **Result:** Company A is resident in New Zealand under the director control test.
344. **Explanation:** A is incorporated in Hong Kong and therefore is not resident in New Zealand under the incorporation test.
345. The centre of **A's operations is in Hong Kong**, and A has its centre of management there. A has no office in New Zealand. As such, A is not resident in New Zealand under either the head office or the centre of management tests.
346. The Hong Kong directors of A act on the instructions of the New Zealand parent company. The New Zealand parent is therefore a director of A (under paragraph (a)(ii) of the definition of "director" in s YA (1)). The New Zealand parent is exercising *de facto* control of A, because the Hong Kong directors implement the decisions of the parent company without question. The Hong Kong directors are not exercising true directorial control of A. A is resident in New Zealand because the parent company is a director of A and exercises directorial control of A from New Zealand. The Hong Kong directors of A do not exercise true directorial control, so this is not a situation where it is necessary to weigh up the level of control exercised from New Zealand and from elsewhere.

Example 24

347. **Facts:** B is a holding company incorporated in Singapore. B has an office in Singapore and the **company's** operations are managed from this office. B has no office in New Zealand. B has five directors: three are resident in Australia, and two in New Zealand. The powers of the directors are equal. The board of directors meets six-monthly in Singapore to review decisions made by its subsidiaries. The directors regularly hold video conferences to discuss particular issues, and investment decisions are made in the course of these conferences.
348. **Result:** B is not resident in New Zealand.
349. **Explanation:** B is incorporated in Singapore and is therefore not resident in New Zealand under the incorporation test.
350. B has no office in New Zealand and is therefore not resident here under the head office test.
351. B is managed from Singapore and therefore has its centre of management in Singapore rather than in New Zealand.
352. Although the board of directors meets only in Singapore, control of the company is also exercised outside the board meetings during the video conferences between the New Zealand and Australian directors. The New Zealand directors therefore occasionally exercise their directorial functions from New Zealand. However, as the powers of each director are equal, B is not controlled by its directors from New Zealand, as the majority of directors are in Australia. B is therefore not resident in New Zealand under the director control test.

Example 25

353. **Facts:** C is an Australian incorporated bank. C conducts business in New Zealand through a branch. The New Zealand branch has its own executives and board of **directors who operate from the bank's Wellington office.** The worldwide operations of C are conducted from the Australian office, and all of the major decisions concerning C are made by the Australian directors in Australia. The New Zealand executives and board are only responsible for managing **C's New Zealand operations.**
354. **Result:** C is not resident in New Zealand.
355. **Explanation:** C is incorporated in Australia and therefore is not resident in New Zealand under the incorporation test.
356. C's head office is not in New Zealand. **The Wellington office is the company's highest New Zealand office but it is not the highest office of the company as a whole. C's Australian office is its head office.**
357. The centre of **C's management is in Australia.** The New Zealand branch management is only responsible for managing **C's New Zealand operations.** Therefore, C does not have its centre of management in New Zealand.
358. The Australian directors exercise control of C from Australia. The director control test is only satisfied if the directors exercise control of the company as a whole in New Zealand. However, in this case the control exercised by the New Zealand directors relates only to **C's New Zealand branch.** Therefore, C is not resident by virtue of the director control test.

Example 26

359. **Facts:** D is a unit trust that has been established under the Unit Trusts Act 1960 (NZ). D invests primarily in shares issued by New Zealand and overseas publicly listed companies. The manager of D is a New Zealand incorporated company. The manager makes all of the major decisions relating to marketing interests in D, investments, distributions, etc. These decisions are all made from New Zealand.
360. **Result:** D is a company under the extended **definition of "company" in the Act.** D is resident in New Zealand under the director control test.
361. **Explanation:** D is not incorporated. The incorporation test is therefore not **applicable.** **The fact that D's manager is incorporated in New Zealand is irrelevant to D's residence status.**
362. D's manager is a director of D under para (a)(iv) of the extended definition of "director" in s YA 1 of the Act because **D's manager** acts in the same way a director of a company incorporated under the Companies Act 1993 would act, ie, it makes all the major decisions in relation to investments.
363. The manager exercises control from New Zealand. Therefore, D is resident in New Zealand because its director exercises control of D from New Zealand.

Example 27

364. **Facts:** E is incorporated in Australia and is a 100 per cent owned subsidiary of an Australian company. The Australian parent is in the business of manufacturing a number of products. **E's business mainly involves** the marketing of those products in New Zealand. The management of E takes place from its Auckland office. E does not have an office in Australia, but it has several branch offices in New Zealand outside Auckland. The overall strategic control of the company by its directors is exercised from Australia.

365. **Result:** E is resident in New Zealand under the head office and centre of management tests.
366. **Explanation:** E is not resident in New Zealand under the director control test because its directors exercise control from Australia.
367. **E's Auckland office constitutes its** head office because it is the office from which the business of the company is managed and carried on. E is therefore resident in New Zealand under the head office test.
368. The management of E takes place from the Auckland office. E is therefore also resident in New Zealand because its centre of management is here.

Example 28

369. **Facts:** F is a company incorporated in the Cook Islands, and is used as a financing vehicle for a group of companies based in New Zealand. G, which is also incorporated in the Cook Islands, is the sole nominated director of F. With respect to the affairs of both F and G, the directors of G act on instructions received from a New Zealand resident company (NZ Co) that is a member of the group, without discussing or considering those instructions. Both F and G are managed from the Cook Islands. Neither F nor G has an office in New Zealand.
370. **Result:** Both F and G are resident in New Zealand under the director control test.
371. **Explanation:** F and G are both incorporated in the Cook Islands. Therefore, they are not resident in New Zealand under the incorporation test.
372. F and G are both managed from the Cook Islands. Therefore, they are not resident in New Zealand under the centre of management test. Further, as neither F nor G has an office in New Zealand, they are not resident here under the head office test.
373. The nominated directors of G act in accordance with instructions from NZ Co in relation to **G's affairs**. NZ Co is therefore a director of G. NZ Co exercises **de facto control of G because the directors of G act on NZ Co's instructions** without discussing or considering those instructions. The directors of G are not exercising true directorial control of G. As NZ Co exercises control of G from New Zealand, G is resident here under the director control test.
374. The nominated director of F (ie, G) acts in accordance with instructions from the nominated directors of G, who in turn act in accordance with instructions from NZ Co. The nominated director of F therefore acts in accordance with instructions from NZ Co, making NZ Co a director of F. NZ Co exercises **de facto control of F because the directors of G (which is the director of F) act on NZ Co's instructions** with respect to the affairs of F (as with the affairs of G) without discussing or considering those instructions. G, the nominated director of F, is not exercising true directorial control. F is resident in New Zealand because NZ Co is a director of F and exercises directorial control of F from New Zealand. G does not exercise true directorial control, so this is not a situation where it is necessary to weigh up the level of control exercised from New Zealand and from elsewhere.

Changes in company residence

375. As a company will be resident in New Zealand if it has its head office or centre of management here, or its directors exercise control of the company here, a **company's residence may** change if the location of its head office, centre of management, or place of directorial control changes. For example, a company that is resident in New Zealand under the centre of management test may cease to be resident here if it moves its centre of management to Australia, or a company that is not resident in New Zealand may become resident here if it shifts

its head office here. A company may also transfer its place of incorporation from New Zealand to overseas.

376. Some of the more significant income tax consequences that may arise when the residence of a company changes between New Zealand and another country are set out below. A change in residence may also have implications for the application of a DTA. Further, if a company is a settlor or beneficiary of a trust and its residence status changes there may be tax implications – see from [438].

(a) Company migration rules

377. **A company that ceases to be a New Zealand resident is an “emigrating company”,** and under the company migration rules it is treated for tax purposes as if, immediately before emigrating, it had disposed of its property at market value, liquidated, and distributed the full amount available for distribution as dividends (s FL 1).

(b) Taxation of foreign-sourced income

378. A company will be assessable for income tax on foreign-sourced income it derives while resident in New Zealand (s BD 1(5)(c)). In the case of a change in residence, therefore, the foreign-sourced income derived by a company while it was resident in New Zealand must be calculated, or a reasonable apportionment of the total foreign-sourced income must be made to the periods of residence and non-residence.

(c) Company imputation

379. A company that is resident in New Zealand (an imputation credit account (ICA) company) will generally be required to establish and maintain an imputation credit account (s OB 1). [It is noted that some companies are specifically excluded from being ICA companies – see [398] below]. A company that is resident in Australia may, in some circumstances, elect to establish and maintain an imputation credit account in New Zealand (s OB 2; see also definition of **“Australian ICA company” in s YA 1**). Otherwise, companies that are not resident in New Zealand are not permitted to establish an imputation credit account. A company that becomes resident in New Zealand during an imputation year therefore needs to establish and maintain an imputation credit account. Conversely, a company that ceases to be resident in New Zealand during an imputation year loses the right to maintain an imputation credit account (unless it becomes an Australian ICA company). When a company becomes a New Zealand resident during an imputation year, it is not entitled to credit to its imputation credit account any income tax paid in respect of income derived when it was resident outside New Zealand (s OB 4(3)(b)).
380. In the converse situation, where a company ceases to be a New Zealand resident, the company is required to debit its imputation credit account by the amount of any credit existing in the account immediately before the company stopped being an ICA company (ie, when it ceased being resident) (s OB 56(1)), or to pay further income tax for a debit balance in its imputation credit account when it ceased being an ICA company (s OB 66). A company that ceases to be an ICA company is also required to furnish an imputation return within two months from the day on which it ceased to be an ICA company (s 70(2) of the Tax Administration Act 1994).

(d) Controlled foreign company regime

381. A change of residence between New Zealand and another country may also have implications in relation to the CFC regime. Under s EX 24(1), when a company becomes a “foreign company” (being a company that is not resident in New

Zealand, or is treated as not resident in New Zealand under a DTA) a new accounting period of the company starts on that day. The result is that if the company becomes a CFC because of its change in residence, only income derived after the company became a CFC will be attributed under the CFC regime to residents holding interests in the company.

382. In the converse situation, a new accounting period starts on the day when a company ceases to be a foreign company (s EX 24(2)). The effect is that if the company was a CFC before it ceased to be a foreign company, only income derived before the company ceased to be a foreign company will be attributed to residents under the CFC regime.

(e) The financial arrangements rules

383. When a company becomes a New Zealand resident during an income year and the company is a party to a financial arrangement, the company may become subject to the financial arrangements rules (note, it may be that they were already within the rules, ie, if they had previously carried on business in New Zealand through a fixed establishment and were a party to a financial arrangement for the purposes of that business). Where a company enters the financial arrangements rules as a result of becoming a resident in New Zealand, the company is treated as having assumed the accrued obligation to pay consideration under the financial arrangement immediately after the time at which it became resident, and as having paid the market value that a contract to assume the obligation had at that time (s EW 37(2)). The deemed acquisition price will then be taken into account in any subsequent base price adjustment required under s EW 29. To the extent that the exemption from the financial arrangements rules for non-residents (s EW 9) previously applied, that exemption will cease to apply when the company becomes resident.
384. When a company ceases to be resident in New Zealand and the company is a party to a financial arrangement, it must calculate a base price adjustment for the financial arrangement as at the date of ceasing to be resident (s EW 29). If the base price adjustment is positive it will be income derived by the company in the year for which the calculation is made (s EW 31(3)). If the base price adjustment is negative it will be expenditure incurred by the company in the year for which the calculation is made, and a deduction will be allowed for that expenditure (s EW 31(4)). An exception exists if a cash basis person ceases to be a New Zealand resident before the first day of the fourth income year following the income year in which they first became a New Zealand resident. In that case, they do not need to calculate a base price adjustment for a financial arrangement that they were a party to both before becoming and after ceasing to be a New Zealand resident (s EW 30(1)). Also, a party to a financial arrangement who ceases to be a New Zealand resident does not need to calculate a base price adjustment for a financial arrangement to the extent to which the arrangement relates to a business the party carries on through a fixed establishment in New Zealand (s EW 30(2)).
385. When a company ceases to be a New Zealand resident, the financial arrangements rules will cease to apply to the company except to the extent to which the company is a party to a financial arrangement for the purpose of a business carried on through a fixed establishment in New Zealand (s EW 9).

(f) Grouping of losses

386. A change in residence between New Zealand and another country may also affect the grouping of tax losses under subpart IC of the Act. Section IC 5 stipulates that for a company to be able to make its tax losses available to another company in the group, the company with the losses must (among other things)

meet the residence requirements of s IC 7. Section IC 7 requires that, for the commonality period, the company with the available losses must be either incorporated in New Zealand or carrying on business through a fixed establishment here. In addition, the company must not be treated as not being resident in New Zealand under a DTA for the purposes of the DTA, and must not be liable to income tax in another country because of domicile, residence, or place of incorporation. However, losses not available for grouping may be available for carry forward under s IA 3.

(g) Provisional tax

387. When a company becomes a New Zealand resident during an income year it may become a provisional taxpayer that is subject to the provisional tax regime contained in subpart RC. When a company ceases to be a New Zealand resident it may cease to be a provisional taxpayer (s RC 3).

Dual resident companies

Dual residence

388. In some cases a company may be resident in both New Zealand, under s YD 2, and another country, under the domestic tax law of that country. Dual residence has a number of implications in relation to the application of the Act and New Zealand's DTAs.
389. When a company is resident in New Zealand and in a country with which we have a DTA, the DTA will generally allocate residence to one of the countries for the purpose of determining how income and gains covered by the DTA are taxed. The objective here is to decide which country has the primary taxing right and to therefore reduce the incidence of double taxation.
390. In the context of the Act, dual residence has implications in the following areas: imputation, the dividend withholding payment regime, the CFC and FIF regimes, and the grouping of losses.

Dual residence and double taxation agreements

391. Double taxation may arise where a company is resident in both New Zealand and another country if each country taxes the worldwide income of the company. This issue may be resolved where there is a DTA between New Zealand and the other country. The DTA will generally allocate residence to one of the countries for the purposes of the DTA. In determining the treatment of income covered by the DTA, the company is then treated as being resident only in the country to which residence has been allocated.
392. Where a New Zealand resident company (under s YD 2) is deemed to be resident **in another country for the purposes of a DTA, New Zealand's right to tax foreign-sourced income may be restricted, and limitations may be imposed on New Zealand's right to tax New Zealand-sourced income.** As discussed in relation to individuals at [234] and [235], the company will remain liable to New Zealand income tax on income treated (under s YD 4) as having a source in New Zealand (s BD 1(5)). However, the liability is modified by any restrictions imposed by the **DTA on New Zealand's right to tax persons who are deemed to be resident in the other country for the purposes of the DTA.** Therefore, the residence rules contained in s YD 2 cannot always be read in isolation. When a company satisfies the domestic tax residence requirements in both New Zealand and another country, the impact of the DTA (if there is one) must be considered.
393. **New Zealand's DTAs contain a number of different rules for allocating company residence for DTA purposes.** As is the case with individuals, these rules do not apply for non-treaty purposes. Under these rules, which vary from one DTA to

another, residence may be allocated according to the company's "place of effective management", its "day-to-day management", the "centre of its administrative or practical management" and the location of its "head office". In the case of some of New Zealand's DTAs it may fall to the competent authorities of the Contracting States to settle the question by mutual agreement (in some instances with regard to specified factors).

394. As noted at [243] in relation to individuals, if a DTA between New Zealand and another country uses the wording of a particular article in the OECD Model Convention (or very similar wording), the Commissioner considers that it can be inferred that the OECD commentary on that article reflects the meaning the parties intended to be given to any undefined terms in that article. In such circumstances the OECD commentary will be a significant aid to interpreting the relevant undefined terms. In such a case, the Commissioner considers that the context requires the meaning of the undefined terms to be considered without reference to any meaning those terms may have under domestic law.
395. There is only one residence tie-breaker test for dual-resident non-individuals in the OECD Model Convention. That tie-breaker allocates residence, for DTA purposes, to the State in which the person's "place of effective management" is situated. Where New Zealand's DTAs adopt this test, the Commissioner considers that reference should be made to the OECD commentary on the meaning of this term.
396. Where New Zealand's DTAs adopt residence allocation tests for non-individuals other than "place of effective management", it may be necessary to have recourse to the domestic law meaning (if any) of any undefined term in that test.

Dual residence and imputation

397. Section OB 1 provides that, subject to a number of special exclusions, a company that is resident in New Zealand must establish and maintain an imputation credit account for each tax year. Imputation credit account companies (ICA companies) may attach imputation credits to dividends they pay (s OB 60).
398. Several categories of company are specifically excluded from being ICA companies and, therefore, from passing on imputation credits to their shareholders (s OB 1(2)). Among these are companies that are resident in New Zealand but are treated as not being resident in New Zealand under a DTA. The situation contemplated is a dual resident company that, for the purposes of a DTA, is deemed not to be resident in New Zealand and so is not liable for New Zealand tax on all or part of its income. To ensure that dual resident companies cannot be used to undermine the international tax regime by obtaining the benefit of the imputation regime even though treated as not resident here, companies in this category are not able to pass on imputation credits. This is consistent with the anti-stapled stock provisions, contained in s GB 37, which also prevent companies from avoiding the international tax regime while at the same time being able to pass on imputation credits.

Dual residence and the controlled foreign company and foreign investment fund regimes

399. The CFC and FIF regimes are contained in subpart EX. When a resident has an interest in a CFC, income and losses of the CFC may be attributed to the resident for income tax purposes. When a resident has an interest in a FIF, the annual change in value of the interest is taken into account for income tax purposes.
400. The CFC and FIF regimes both apply in relation to foreign companies. A foreign company is one that is not resident in New Zealand, or is treated under a DTA as not being resident in New Zealand. Companies that are dual resident under domestic law, but treated as resident outside of New Zealand for DTA purposes,

may be brought within the CFC and FIF regimes. In the case of the CFC regime, this will occur if the closely held ownership test is satisfied. In the case of the FIF regime, it will occur if none of the exceptions apply. This is to ensure that dual resident companies cannot be structured with a view to defeating the CFC and FIF regimes.

Dual residence and the grouping of losses

401. Section IA 3(2) allows companies within the same group of companies (as defined in s IC 3) to group their income and losses (see also subpart IC). This is subject to the requirements of s IC 5, which include that the company with the available losses must meet the residence requirements of s IC 7. Section IC 7 provides that for the commonality period (s IC 6) the company with the losses must be either incorporated in New Zealand or carrying on a business here through a fixed establishment. The company must also not be treated as not resident in New Zealand under a DTA, for the purposes of the DTA, and must not be liable by the law of another country or territory to income tax there through domicile, residence, or place of incorporation. Therefore a dual resident company cannot make its tax losses available to another company in the same group either by election or subvention payment under s IC 5(2).

Examples illustrating dual residence and the grouping of losses

Example 29

402. **Facts:** H is incorporated in New Zealand and managed from Australia. H is a member of a group of New Zealand and Australian companies. H incurs a loss of \$1 million during the income year ending 31 March 2012.
403. **Result:** H's loss cannot be grouped with income earned by other New Zealand resident companies in the group.
404. **Explanation:** H is resident in both New Zealand and Australia under the domestic law of both countries. However, under the DTA between New Zealand and Australia, H is treated as a resident only of Australia, as its place of effective management is Australia. As such, the requirements of s IC 7 are not satisfied, and H cannot make its tax losses available to other New Zealand companies in the group.

Example 30

405. **Facts:** I is incorporated in Hong Kong and controlled by its directors from New Zealand. I is a 100 per cent owned subsidiary of a UK company. J is a New Zealand incorporated company that is controlled by its directors from New Zealand and has its centre of management here. J is also a 100 per cent subsidiary of the UK company. During the income year ending 31 March 2012, I incurs a loss of \$1 million and J earns assessable income of \$2 million.
406. **Result:** I's \$1 million loss cannot be grouped with J's \$2 million income.
407. **Explanation:** I is resident in New Zealand because control by its directors is exercised from New Zealand. However, it is not incorporated in New Zealand or carrying on business in New Zealand through a fixed establishment here. As such, s IC 7(1) prevents I's losses from being grouped with J's income.

Example 31

408. **Facts:** K is a United States incorporated and managed company. K operates directly in New Zealand through several branch offices, and a significant amount of business is transacted through these offices. L is a New Zealand incorporated company that is controlled by its directors here and has its centre of management

here. L is a 100 per cent owned subsidiary of K. During the income year ending 31 March 2012, K's **New Zealand branch operations sustain a loss of \$1 million** and L earns assessable income of \$2 million.

409. **Result:** The \$1 million loss incurred by K's New Zealand branch operations can be grouped with L's \$2 million income provided the other requirements of subpart IC are satisfied.

410. **Explanation:** Though it is not incorporated in New Zealand, K is carrying on a business in New Zealand through a fixed establishment here (ie, it has a fixed place of business here through which substantial business is carried on). Section IC 7(1) therefore does not prevent its New Zealand losses from being **grouped**. If K's New Zealand branch operations had been profitable, those profits would have been liable to tax here under the DTA between New Zealand and the United States, as profits of an enterprise attributable to a permanent establishment.

Residence of foreign companies

411. As noted at [292], a "foreign company" is a company not resident in New Zealand, and not treated as resident in New Zealand under a DTA (s YA 1). Section YD 3 sets out different tests to determine the country in which a foreign company is treated as resident for the purposes of the international tax rules.

412. Section YD 3 provides:

YD 3 Country of residence of foreign companies

When this section applies

- (1) This section applies for the purposes of the international tax rules to determine the country in which a foreign company is treated as resident for an accounting period.

Liability to income tax

- (2) The company is treated as resident in a country if, at any time during the accounting period, it is liable to income tax in the country because any of the following is located in the country—
 - (a) its domicile;
 - (b) its residence;
 - (c) its place of management;
 - (d) any other criterion of a similar nature.

Further rule: first application

- (3) Subsection (4) applies if the application of subsection (2) for an accounting period means that—
 - (a) the company is resident in 2 or more countries;
 - (b) the company is not resident in any country.

Applying New Zealand rules

- (4) The company is treated as resident in the country in which—
 - (a) it is incorporated;
 - (b) it has its head office;
 - (c) it has its centre of management;
 - (d) its directors, in their capacity as directors, exercise control of the company, even if **the directors' decision-making** also occurs outside the country.

Further rule: second application

- (5) The company is treated as resident in the country in which its centre of management is located for the accounting period if no 1 country of residence is identified under subsection (4).

Final rule

- (6) The Commissioner must determine the country of residence if no 1 country of residence is identified under subsection (5).

413. Section YD 3(2) provides that a foreign company will be treated as resident in a country if, at any time during the accounting period, it is liable to income tax in the country because its domicile, residence, place of management or any other criterion of a similar nature is located in the country. If subs (2) results in the company being resident in multiple countries, or not in any country, the company will be treated (under subs (4)) as resident in the country in which it is incorporated, has its head office or centre of management, or in which its directors, in their capacity as such, exercise control of the company (even if the **directors' decision**-making also occurs outside the country). If the application of subs (4) results in no one country of residence being identified, the company will be treated (under subs (5)) as resident in the country in which its centre of management is located for the accounting period. Finally, if the application of subs (5) results in no one country of residence being identified, subs (6) provides that the Commissioner must determine the country of residence.

Part 3: Residence and trusts

Introduction

414. Trusts are not treated as separate entities for income tax purposes. Consequently, there are no rules in the Act governing the residence of trusts. The residence of the persons connected with the trust, ie, the settlor, trustee and beneficiary, determines the treatment of trust income.
415. The trust rules in the Act modify the general position that New Zealand residents are assessable on worldwide income and non-residents are assessable only on New Zealand-sourced income. In most cases the residence of the trustee is not relevant in determining the treatment of foreign-sourced trustee income; rather, the residence of the settlor is relevant. Therefore, if the tax residence of a settlor of a trust changes, there may be tax implications in relation to the treatment of trustee income. Beneficiary income is taxed according to the normal rules about residence and source, though there is a special rule in relation to beneficiaries who cease to be resident in New Zealand and become resident again within five years (see [436]).
416. This part provides an overview of the implications of the residence status of settlors, trustees and beneficiaries for the taxation of income derived by trustees of a trust. Before discussing the relevance of the residence of the persons connected with the trust, [418] – [420] set out when income will be beneficiary income and when it will be trustee income.

Table – How trust income is taxed

417. The following table shows how trust income is taxed, depending on whether it is beneficiary income or trustee income, and on the residence of the persons connected with the trust.

How trust income is taxed

Beneficiary income		
<i>[See [420] as to when amounts will be beneficiary income]</i>		
<i>NB Trustees are liable as agent for the income tax liability of a beneficiary for their beneficiary income and taxable distributions derived</i>	Beneficiary resident in NZ <ul style="list-style-type: none"> All beneficiary income is included as assessable income 	Beneficiary not resident in NZ <ul style="list-style-type: none"> Only NZ-sourced beneficiary income is included as assessable income
<i>NB There is a special rule in relation to beneficiaries who cease to be resident in NZ and become resident again within five years – see [436]</i>		
Trustee income		
<i>[See [419] as to when amounts will be trustee income]</i>		
A settlor of the trust was resident (and not a transitional resident) in NZ at some point during the income year	No settlor of the trust was resident (and not a transitional resident) in NZ at any point during the income year¹	
<ul style="list-style-type: none"> NZ-sourced income is included as assessable income Foreign-sourced income is included as assessable income² 	<ul style="list-style-type: none"> NZ-sourced income is included as assessable income 	
	A trustee resident in NZ	<ul style="list-style-type: none"> Foreign-sourced income is exempt³
	No trustee resident in NZ	<ul style="list-style-type: none"> Foreign-sourced income is not included as assessable income

¹ And the trust was not, at any time in the income year, a superannuation fund, or a testamentary trust or an *inter vivos* trust of which any settlor was resident in NZ when they died.

² With the exceptions noted at [426].

³ With the exception noted at [424].

Trustee income and beneficiary income

418. The income derived from property held in trust is taxed as either beneficiary income or trustee income. Only trustees can claim deductions for expenditure or losses incurred in deriving the income.
419. Trustee income is the income derived by the trustee of a trust, to the extent to which it is not beneficiary income (s HC 7(1)). Certain beneficiary income derived by a minor will also be treated as if it were trustee income for the purposes of determining the relevant tax rate, paying the tax, and providing returns of income (s HC 7(2)).
420. Section HC 6 provides that an amount will be beneficiary income to the extent to which either it vests absolutely in interest in a beneficiary of the trust in the income year, or it is paid to a beneficiary of the trust during the income year or by the later of:
- a date within six months of the end of the income year, or
 - the earlier of:
 - the date on which the trustee files a return of income for the year, or
 - the date by which they must file a return for the year.

Settlor residence

Settlor residence and liability of trustee

421. Trustees are liable to tax on New Zealand-sourced trustee income as if they were an individual beneficially entitled to that income (s HC 24). This is the case whether or not the trustee or any settlor is resident in New Zealand. However, the residence of the settlor of the trust is relevant in determining whether foreign-sourced trustee income is liable to tax in New Zealand.
422. The residence of the settlor is determined under the rules contained in either s YD 1 or s YD 2, depending on whether the settlor is a natural person or a company.
423. A foreign-sourced amount derived by a New Zealand resident trustee will be exempt income (s HC 26) if:
- no settlor of the trust is at any time during the relevant income year a New Zealand resident (who is not a transitional resident); and
 - the trust is not:
 - a superannuation fund, or
 - a testamentary trust or an *inter vivos* trust of which any settlor was resident in New Zealand when they died (whether or not they died during the relevant income year).
424. There is another situation in which foreign-sourced amounts derived by a New Zealand resident trustee will not be exempt income under s HC 26. A New Zealand “resident foreign trustee”¹⁶ of a foreign trust¹⁷ must disclose to the Commissioner certain information relating to the trust (s 59B of the TAA 1994), and maintain certain financial and other records in relation to the trust (ss 22(2)(fb) and (m), 22(2C) and 22(7)(d) of the TAA 1994). Foreign-sourced amounts derived by the trustee may not be exempt income under s HC 26 if the trustee is convicted of a knowledge offence under s 143A of the TAA 1994 in connection with information relating to the income year in which the foreign-sourced amount is derived. This will be the case if the trustee is not a “qualifying

¹⁶ Defined in s 3(1) of the Tax Administration Act 1994 (the TAA 1994).

¹⁷ Defined in s HC 11.

resident foreign trustee” (defined in s 3(1) of the TAA 1994). However, if the offence committed is an offence under s 143A(1)(b) of the TAA 1994 (knowingly not providing certain information to the Commissioner) and the required information is subsequently provided to the Commissioner, the foreign-sourced income will be exempt under s HC 26(1).

425. A foreign-sourced amount derived by a non-resident trustee will, subject to the exceptions noted at [426], be assessable income of the trustee (under s HC 25) if, at any time in the income year:
- a settlor of the trust is a New Zealand resident (who is not a transitional resident); or
 - the trust is a superannuation fund; or
 - the trust is a testamentary trust or an *inter vivos* trust of which:
 - a trustee is resident in New Zealand; and
 - any settlor was resident in New Zealand when they died (whether or not they died during the relevant income year).
426. The two exceptions to this (contained in s HC 25(3) and (4)) are where the trustee is resident outside New Zealand for the entire income year and either:
- no settlement has been made on the trust after 17 December 1987, and the trustee has not made an election referred to in s HZ 2 (an election under the Income Tax Act 1976 on or before 31 May 1989 to pay tax on trustee income); or
 - any settlement made on the trust after 17 December 1987 was made only by a settlor who was not resident in New Zealand at any time from 17 December 1987 up to (and including) the date of settlement.

Settlor residence and liability of settlor

427. Under s HC 29, a settlor may be liable as agent of the trustee for income tax payable by the trustee on trustee income derived in an income year. This will be the case where the settlor has made a settlement to or for the benefit of a trust after 17 December 1987 (whether or not they settled property on the trust on or before that date), and the trustee derives trustee income in an income year in which the settlor is resident in New Zealand. Where there is more than one settlor to whom s HC 29 applies, the liability is joint and several. However, this rule does not apply:
- to income tax that the trustee is liable for under s HC 32 (which relates to the trustee’s liability as agent for the tax liability of a beneficiary for their beneficiary income and taxable distributions derived);
 - if the trust has a resident trustee for the whole income year, or if the first settlement was made during the income year, from the day of that settlement until the end of the income year;
 - where the trust is a charitable trust or a superannuation fund;
 - to the extent to which the trustee income is derived from the settlor remitting an amount under a financial arrangement to which either s EW 31 or s EZ 38 (which relate to base price adjustments) applies;
 - if the settlor is a natural person who was not resident at the time of any settlement on the trust, and had not after 17 December 1987 previously been resident in New Zealand (unless they have made an election under s HC 33 to satisfy the income tax liability of the trustee); or

- to the extent to which the settlor can establish to the satisfaction of the Commissioner that, having regard to the settlements made by that settlor and by other settlors, another settlor should be liable.

428. It is noted that where s HC 29 applies, the settlor is liable for tax on trustee income as agent for the trustee. Therefore, the trustee will remain liable for the tax on the trustee income. The provisions of subpart HD, dealing with the liability for tax of principals and agents, are relevant.

Trustee residence

429. As noted at [420], s HC 6 provides that an amount will be beneficiary income to the extent to which either it vests absolutely in interest in a beneficiary of the trust in the income year, or it is paid to a beneficiary of the trust during the income year or by the later of:

- a date within six months of the end of the income year, or
- the earlier of:
 - the date on which the trustee files a return of income for the year, or
 - the date by which they must file a return for the year.

430. The trustee of a trust is liable as agent for the income tax liability of the beneficiary for their beneficiary income and taxable distributions derived (s HC 32). This liability, therefore, depends on the residence of the beneficiary. If the beneficiary is resident in New Zealand, the trustee is liable for tax as agent of the beneficiary on worldwide beneficiary income. If the beneficiary is resident outside New Zealand, the trustee is liable for tax as agent only in respect of New Zealand-sourced beneficiary income.

431. The residence of the trustee is generally not relevant in determining the treatment of trustee income: New Zealand-sourced trustee income is always subject to tax, and foreign-sourced trustee income is subject to tax on the basis of the residence of the settlor (see [421] – [425]). As noted at [426], there are two exceptions to this general principle where the trustee is resident outside New Zealand for the entire income year.

432. **The trustee's non-residence** may also be relevant if they derive certain passive income having a New Zealand source. If the trustee derives non-resident passive income as defined in s RF 2, NRWT will be payable on that amount.

433. The residence of the trustee is determined under the rules contained in either s YD 1 or s YD 2, depending on whether the trustee is a natural person or a company. When a trust has co-trustees, the trustees are treated as a notional single person (s HC 2). Where one of the co-trustees is resident, then all of the co-trustees as the notional single person under s HC 2 are resident in that capacity. If all of the co-trustees are non-resident, then the notional single person under s HC 2 will be non-resident.

Beneficiary residence

434. Beneficiaries are required to include in their assessable income all beneficiary income that they derive in an income year (ss HC 17 and CV 13). The normal rules about residence and source apply to determine which items of beneficiary income are included in the beneficiary's assessable income.

435. When the beneficiary is resident in New Zealand the beneficiary will be required to include all beneficiary income in their assessable income (s BD 1). When the beneficiary is resident outside New Zealand, only New Zealand-sourced beneficiary income is included in assessable income. In this situation there will be an NRWT liability if the New Zealand-sourced income is non-resident passive

income. Income derived by a beneficiary from a trust will have a source in New Zealand to the extent to which the income of the trust fund has a source in New Zealand (s YD 4(13)). As noted at [430], the trustee of a trust is liable as agent for the income tax liability of the beneficiary for their beneficiary income and taxable distributions derived (s HC 32).

436. There is a special rule in relation to beneficiaries who cease to be resident in New Zealand and who become resident again within five years of ceasing to be resident. In this situation, the beneficiary is treated as deriving income to the extent to which they would have been treated as deriving beneficiary income or taxable distributions from a foreign trust or a non-complying trust if they had remained in New Zealand during the period of their absence (ss CV 15 and HC 23). Any such income is treated as derived on the day on which the beneficiary becomes resident again (s CV 15).
437. The residence of a beneficiary is determined under the rules contained in either s YD 1 or s YD 2, depending on whether the beneficiary is a natural person or a company.

Changes in residence

438. As noted at [421], the residence of settlors of trusts is relevant in determining whether a foreign-sourced amount of trustee income is liable to tax in New Zealand. If at any time in an income year a settlor of a trust is resident in New Zealand (and is not a transitional resident) foreign-sourced trustee income derived in that year will be taxed in New Zealand (subject to the exceptions noted at [426] in relation to foreign-sourced amounts derived by non-resident trustees).
439. Therefore, if the tax residence of any settlor of a trust changes, there could be tax implications. If there are no New Zealand resident settlors of a trust and then a settlor becomes resident in New Zealand (and is not a transitional resident) foreign-sourced amounts derived by a trustee in the year that the settlor became resident will generally be assessable. If a settlor ceases to be New Zealand resident and there are no other New Zealand resident settlors of the trust, foreign-sourced amounts derived by a trustee in the following year will be exempt (provided that no settlor is resident in New Zealand at any point in that income year).
440. If a settlor becomes resident in New Zealand, a settlor, trustee or beneficiary of the trust may be able to make an election (under s HC 33) **to satisfy the trustee's** income tax liability in respect of the trustee income they have derived (see [441]). The person making the election is liable for the income tax payable by the trustee, other than income tax that the trustee is liable for as agent (HC 33(2)). Whether an election is made within the relevant 12-month period will determine the assessability of various distributions from the trust, and the rate at which they are taxed. If an election is made, the trust will be treated as noted at [442] and distributions will be taxed as noted at [443]. If an election is not made, the trust will be treated as noted at [444] and distributions will be taxed as noted at [445].
441. A settlor, trustee or beneficiary of a trust may elect to satisfy the income tax liability of the trustee if a settlor of the trust is a natural person who:
- becomes a New Zealand resident (and is not a transitional resident); or
 - stops being a transitional resident and continues to be a New Zealand resident (either of these days **is the "transition date"**)

provided that the trust would be a foreign trust in relation to a distribution if a distribution were made immediately before the settlor became resident (ss HC 30 and HC 33).

442. This election can be made at any time within 12 months of the transition date. If an election is made, the trust is treated:
- as a foreign trust to the extent to which distributions consist of amounts derived by the trustee before the date of the election;
 - as a complying trust to the extent to which distributions consist of amounts derived by the trustee on or after the date on which the election is made if the requirements of s HC 10(1)(a) are met for the trustee income derived after the date of the election; and
 - as a non-complying trust for distributions that do not consist of amounts derived by the trustee before the date of the election, if the election is made but the requirements of s HC 10(1)(a) are not met.
443. If an election is made, distributions of income from the foreign trust portion will be assessable to beneficiaries at their normal rates. Distributions of amounts other than beneficiary income from the complying trust portion are not assessable to the beneficiary, as tax will already have been borne by the person who made the s HC 33 election.
444. If a s HC 33 election is not made within the 12-month period, the trust is treated:
- as a foreign trust to the extent to which distributions consist of amounts derived by the trustee before the date of the election; and
 - as a non-complying trust to the extent to which distributions consist of amounts derived by the trustee after the time for making the election has expired.
445. If an election is not made, distributions of income from the foreign trust portion will be assessable to beneficiaries at their normal rates. Distributions of income (other than beneficiary income) and capital gains from the non-complying trust portion will be assessable at the rate of 45 per cent.
446. As noted at [436], there is also a special rule in relation to beneficiaries who cease to be resident in New Zealand and who become resident again within five years of ceasing to be resident.

References

Related rulings/statements

- "Temporary exemption for transitional residents"
Tax Information Bulletin Vol 19, No 3 (April 2007)
- "Temporary exemption from tax on foreign income for new migrants and certain returning New Zealanders"
Tax Information Bulletin Vol 18, No 5 (June 2006)

Subject references

Residence
Permanent place of abode
183-day rule
Non-resident seasonal workers
325-day rule
Government service rule
Transitional residents
Double tax agreements
Permanent home
Personal and economic relations
Centre of vital interests
Habitual abode
Place of incorporation
Head office
Centre of management
Director control
Settlor residence
Trustee residence
Beneficiary residence

Legislative references

- Income Tax Act 2007 – ss BD 1, BH 1(4), CF 3, CV 13, CV 15, CW 27, CW 28B, DB 6, DB 7, DB 8, DB 11, EW 5(17), EW 9, EW 29, EW 30, EW 31, EW 37(2), EX 24, EZ 38, FL 1, GB 37, HC 2, HC 6, HC 7, HC 10(1)(a), HC 11, HC 17, HC 23, HC 24, HC 25, HC 26, HC 29, HC 30, HC 32, HC 33, HR 8, HZ 2, IA 3, IC 3, IC 5, IC 6, IC 7, LJ 2, MA 8, MC 5, MD 7, OB 1, OB 2, OB 4(3)(b), OB 56(1), OB 60, OB 66, OC 1, RC 2, RC 3, RF 2, YA 1, YD 1, YD 2, YD 3 and YD 4, subparts EX, HD, and IC, and the definitions of "Australian ICA company", "company", "director", "FIF superannuation interest", "foreign company", "international tax rules" and "New Zealand resident" in s YA 1
- Goods and Services Tax Act 1985 – ss 2 and 8, and the definition of "resident" in s 2
- Tax Administration Act 1994 – ss 22, 59B, 70(2) and 143A, and the definitions of "qualifying resident foreign trustee" and "resident foreign trustee" in s 3(1)
- Student Loan Scheme Act 2011 – the definition of "New Zealand-based" in s 4(1)

Case references

- Case F138* (1984) 6 NZTC 60,237
Case F139 (1984) 6 NZTC 60,245
Case H97 (1986) 8 NZTC 664
Case J41 (1987) 9 NZTC 1,240
Case J98 (1987) 9 NZTC 1,555
Case Q55 (1993) 15 NZTC 5,313
Case U17 (1999) 19 NZTC 9,174
Case 10/2013 (2013) 26 NZTC 2-009, [2013] NZTRA 10
Case 11/2011 (2011) 25 NZTC 1-011, [2011] NZTRA 07

- Case 12/2011* [2011] NZTRA 08, (2011) 25 NZTC 1-012
CIR v ER Squibb & Sons (NZ) Ltd (1992) 14 NZTC 9,146 at 9,154
FCT v Applegate 79 ATC 4307 (FCAFC)
Gaudreau v R 2005 DTC 66 (TCC)
Hertel v MNR 93 DTC 721
Lingle v R 2010 FCA 152
NZ Forest Products Finance NV v CIR (1995) 17 NZTC 12,073
Unit Construction Co Ltd v Bullock [1959] 3 All ER 831 (UKHL)
Vinelight Nominees Limited and Weyand Investments Limited v CIR [2013] NZCA 655
Yoon v R 2005 DTC 1109

Other references

- G A Harris, *New Zealand's International Taxation*, (Auckland, OUP, 1990)
- The OECD's *Model Tax Convention on Income and on Capital* (1977), and related commentary
- The Oxford English Dictionary (online ed, 3rd edition, Oxford University Press, 2013, accessed 3 March 2014)
- The Vienna Convention on Consular Relations 596 UNTS 261 (opened for signature 24 April 1963, signed by New Zealand on 10 September 1974)
- The Vienna Convention on Diplomatic Relations 500 UNTS 95 (opened for signature 18 April 1961, ratified by New Zealand on 23 September 1970)
- The Vienna Convention on the Law of Treaties 1155 UNTS 331 (opened for signature 23 May 1969, ratified by New Zealand on 4 August 1971)

Appendix – Legislation

Income Tax Act 2007

A1. Section BD 1 provides:

BD 1 Income, exempt income, excluded income, non-residents' foreign-sourced income, and assessable income

Amounts of income

(1) An amount is income of a person if it is their income under a provision in Part C (Income).

Exempt income

(2) An amount of income of a person is **exempt income** if it is their exempt income under a provision in subpart CW (Exempt income) or CZ (Terminating provisions).

Excluded income

(3) An amount of income of a person is **excluded income** if—

- (a) it is their excluded income under a provision in subpart CX (Excluded income) or CZ; and
- (b) it is not their non-residents' foreign-sourced income.

Non-residents' foreign-sourced income

(4) An amount of income of a person is **non-residents' foreign-sourced income** if—

- (a) the amount is a foreign-sourced amount; and
- (b) the person is a non-resident when it is derived; and
- (c) the amount is not income of a trustee to which section HC 25(2) (Foreign-sourced amounts: non-resident trustees) applies.

Assessable income

(5) An amount of income of a person is **assessable income** in the calculation of their annual gross income if it is not income of any of the following kinds:

- (a) their exempt income;
- (b) their excluded income;
- (c) their non-residents' foreign-sourced income.

A2. Section CW 27 provides:

CW 27 Certain income derived by transitional resident

Income derived by a person who is a transitional resident is exempt income if the income is a foreign-sourced amount that is none of the following:

- (a) employment income of a type described in section CE 1 (Amounts derived in connection with employment) in connection with employment or service performed while the person is a transitional resident;
- (b) income from a supply of services.

A3. Section HR 8 provides:

HR 8 Transitional residents

Provisions under which transitional resident treated as non-resident

(1) When a foreign-sourced amount is derived by a transitional resident, the following provisions apply to produce a result for income tax purposes that is the same as if the transitional resident were non-resident:

- (a) sections CD 45, CE 2, CF 3, CQ 2, CQ 5 and CW 27 (which relate to income);
- (b) sections DN 2 and DN 6 (which relate to deductions);
- (c) sections EW 5, EW 37, EW 41, EX 16, EX 41, and EX 64 (which relate to the financial arrangements rules and to the CFC and FIF rules);
- (d) sections HC 25, HC 26, and HC 30 (which relate to the trust rules);

- (e) sections MC 5, MC 10, MD 7, and MF 5 (which relate to tax credits):
- (f) sections RE 2, RE 5 and RF 12 (which relate to the RWT and NRWT rules):
- (g) section YD 1 (Residence of natural persons):
- (h) section 41 of the Tax Administration Act 1994.

Meaning of transitional resident

- (2) A person is a **transitional resident** if—
- (a) they are resident in New Zealand through acquiring a permanent place of abode as described in section YD 1(2) or through the 183-day rule set out in section YD 1(3); and
 - (b) for a continuous period (the **non-residence period**) of at least 10 years immediately before they meet the requirements of section YD 1(2) or (3), ignoring the rule in section YD 1(4), (Residence of natural persons) for becoming resident in New Zealand, they—
 - (i) did not meet the requirements of that section:
 - (ii) were not resident in New Zealand; and
 - (c) they were not a transitional resident before the non-residence period; and
 - (d) they have not ceased to be a transitional resident after the end of the non-residence period.

Natural persons

- (3) A natural person who meets the requirements of subsection (2) and does not make an election under subsection (4) is a transitional resident for a period—
- (a) beginning from the first day of the residence required by subsection (2)(a); and
 - (b) ending on the day that is the earlier of—
 - (i) the day before the person stops being a New Zealand resident:
 - (ii) the last day of the 48th month after the month in which they meet the requirements of section YD 1(2) or (3), ignoring the rule in section YD 1(4).

Choosing not to be transitional resident

- (4) A person who would otherwise be a transitional resident in an income year may choose by notice to the Commissioner or by notice under subsection (5) not to be a transitional resident for a period—
- (a) beginning on or after the start of the income year; and
 - (b) ending immediately before the person stops meeting the requirements of subsection (2).

Applying for tax credits

- (5) An application under section 41 of the Tax Administration Act 1994 by a person who is eligible to be a transitional resident for a tax credit under subparts MA to MF and MZ (which relate to tax credits for families) for an income year is treated for the period of the application as—
- (a) a notice of election under subsection (4) by the person if they have not made one; and
 - (b) a notice of election under subsection (4) by a spouse, civil union partner, or de facto partner of the person.

Election irrevocable

- (6) An election under subsection (4) is irrevocable.

Notice of election

- (7) A notice under subsection (4) to stop being a transitional resident must be received by the Commissioner by—
- (a) the time within which the person's return of income must be filed under section 37 of the Tax Administration Act 1994; or
 - (b) if the person or their tax agent applies for it, a further time allowed by the Commissioner.

A4. Section YD 1 provides:

YD 1 Residence of natural persons

What this section does

- (1) This section contains the rules for determining when a person who is not a company is a New Zealand resident for the purposes of this Act.

Permanent place of abode in New Zealand

- (2) Despite anything else in this section, a person is a New Zealand resident if they have a permanent place of abode in New Zealand, even if they also have a permanent place of abode elsewhere.

183 days in New Zealand

- (3) A person is a New Zealand resident if they are personally present in New Zealand for more than 183 days in total in a 12-month period.

Person treated as resident from first of 183 days

- (4) If subsection (3) applies, the person is treated as resident from the first of the 183 days until the person is treated under subsection (5) as ceasing to be a New Zealand resident.

Ending residence: 325 days outside New Zealand

- (5) A person treated as a New Zealand resident only under subsection (3) stops being a New Zealand resident if they are personally absent from New Zealand for more than 325 days in total in a 12-month period.

Person treated as non-resident from first of 325 days

- (6) The person is treated as not resident from the first of the 325 days until they are treated again as resident under this section.

Government servants

- (7) Despite subsection (5), a person who is personally absent from New Zealand in the service, in any capacity, of the New Zealand Government is treated as a New Zealand resident during the absence.

Presence for part-days

- (8) For the purposes of this section, a person personally present in New Zealand for part of a day is treated as—
- (a) present in New Zealand for the whole day; and
 - (b) not absent from New Zealand for any part of the day.

[subss (9) and (10) have been repealed]

Treatment of non-resident seasonal workers

- (11) Despite subsection (3), a non-resident seasonal worker is treated for the duration of their employment under the recognised seasonal employment scheme as a non-resident.

A5. Section YD 2 provides:

YD 2 Residence of companies

Four bases for residence

- (1) A company is a New Zealand resident for the purposes of this Act if—
- (a) it is incorporated in New Zealand;
 - (b) its head office is in New Zealand;
 - (c) its centre of management is in New Zealand;
 - (d) its directors, in their capacity as directors, exercise control of the company in New Zealand, even if the directors' decision-making also occurs outside New Zealand.

International tax rules

- (2) Despite subsection (1), for the purpose of the international tax rules, a company is treated as remaining resident in New Zealand if it becomes a foreign company but is resident in New Zealand again within 183 days afterwards.

Cook Islands National Superannuation Fund trustee

- (3) Despite subsection (1), the trustee of the Cook Islands National Superannuation Fund, established by the Cook Islands National Superannuation Fund Deed under the Cook Islands National Superannuation Scheme Act 2000 (Cook Islands), is not a New Zealand resident.

A6. Section YD 3 provides:

YD 3 Country of residence of foreign companies

When this section applies

- (1) This section applies for the purposes of the international tax rules to determine the country in which a foreign company is treated as resident for an accounting period.

Liability to income tax

- (2) The company is treated as resident in a country if, at any time during the accounting period, it is liable to income tax in the country because any of the following is located in the country—
- (a) its domicile:
 - (b) its residence:
 - (c) its place of management:
 - (d) any other criterion of a similar nature.

Further rule: first application

- (3) Subsection (4) applies if the application of subsection (2) for an accounting period means that—
- (a) the company is resident in 2 or more countries:
 - (b) the company is not resident in any country.

Applying New Zealand rules

- (4) The company is treated as resident in the country in which—
- (a) it is incorporated:
 - (b) it has its head office:
 - (c) it has its centre of management:
 - (d) its directors, in their capacity as directors, exercise control of the company, even if **the directors' decision-making** also occurs outside the country.

Further rule: second application

- (5) The company is treated as resident in the country in which its centre of management is located for the accounting period if no 1 country of residence is identified under subsection (4).

Final rule

- (6) The Commissioner must determine the country of residence if no 1 country of residence is identified under subsection (5).

A7. Section YA 1 provides (relevantly):

YA 1 Definitions

In this Act, unless the context requires otherwise,—

...

company—

- (a) means a body corporate or other entity that has a legal existence separate from that of its members, whether it is incorporated or created in New Zealand or elsewhere:
- (ab) does not include a partnership:
- (abb) does not include a look-through company, except in the PAYE rules, the FBT rules, the NRWT rules, the RWT rules, the ESCT rules, the RSCT rules, and for the purposes of subpart FO (Amalgamation of companies):

- (ac) includes a listed limited partnership:
 - (ad) includes a foreign corporate limited partnership:
 - (b) includes a unit trust:
 - (c) includes a group investment fund that is not a designated group investment fund, but only to the extent to which the fund results from investments made into it that are—
 - (i) not from a designated source, as defined in section HR 3(5) (Definitions for section HR 2: group investment funds); and
 - (ii) not made before 23 June 1983, including an amount treated as invested at that date under the definition of pre-1983 investment in section HR 3(8):
 - (d) includes an airport operator:
 - (e) includes a statutory producer board:
 - (f) includes a society registered under the Incorporated Societies Act 1908:
 - (g) includes a society registered under the Industrial and Provident Societies Act 1908:
 - (h) includes a friendly society:
 - (i) includes a building society:
 - (j) is further defined in section EX 30(7) (Direct income interests in FIFs) for the purposes of that section
- ...

New Zealand resident—

- (a) means a person resident in New Zealand under—
 - (i) section EY 49 (Non-resident life insurer becoming resident):
 - (ii) sections YD 1 to YD 3 (which relate to residence):
 - (b) is defined in section MA 8 (Some definitions for family scheme) for the purposes of subparts MA to MF and MZ (which relate to tax credits for families)
- ...

non-resident seasonal worker means a non-resident person employed under the recognised seasonal employment scheme to undertake work in New Zealand

...

recognised seasonal employment scheme means the recognised seasonal employer policy published by the Department of Labour under section 13A of the Immigration Act 1987

director—

- (a) means—
 - (i) a person occupying the position of director, whatever title is used:
 - (ii) a person in accordance with whose directions or instructions the persons occupying the position of directors of a company are accustomed to act:
 - (iii) a person treated as being a director by any other provision of this Act:
 - (iv) in the case of an entity that does not have directors and that is treated as, or assumed to be, a company by a provision of this Act, any trustee, manager, or other person who acts in relation to the entity in the same way as a director would act, or in a similar way to that in which a director would act, were the entity a company incorporated in New Zealand under the Companies Act 1993:
- (b) is defined in section HD 15(9) (Asset stripping of companies) for the purposes of that section

Goods and Services Tax Act 1985

A8. Section 2 provides (relevantly):

2 Interpretation

(1) In this Act, other than in section 12, unless the context otherwise requires,—

...

resident means resident as determined in accordance with sections YD 1 and YD 2 (excluding section YD 2(2)) of the Income Tax Act 2007:

provided that, notwithstanding anything in those sections,—

- (a) a person shall be deemed to be resident in New Zealand to the extent that that person carries on, in New Zealand, any taxable activity or any other activity, while having any fixed or permanent place in New Zealand relating to that taxable activity or other activity:
- (b) a person who is an unincorporated body is deemed to be resident in New Zealand if the body has its centre of administrative management in New Zealand:
- (c) the effect of the rules in section YD 1(4) and (6) of that Act are ignored in determining the residence or non-residence of a natural person, and residence is treated as—
 - (i) starting on the day immediately following the relevant day that triggers residence under section YD 1(3) of that Act; or
 - (ii) ending on the day immediately following the relevant day that triggers non-residence under section YD 1(5) of that Act

...

unincorporated body means an unincorporated body of persons, including a partnership, a joint venture, and the trustees of a trust